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The Diplomatic Education of Franklin D. Roosevelt, 1882–1933

Graham Cross
For Susan
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ILLUSTRATIONS

Cover photo  “Assistant Secretary of the Navy Franklin D. Roosevelt in his office at the Navy Department February 26, 1918” (National Archives 19-N-1207).

2.1 FDR and his “chief” Secretary of the Navy Josephus Daniels in May 1918. They had a difficult relationship at times, but the forbearing Daniels enabled FDR to learn a great deal about Washington politics. (National Archives 19-N-3147).

3.1 FDR had an early interest in the potential of all types of aircraft. Here he investigates a Navy dirigible in 1917. (National Archives 80-G-4929).

3.2 On August 29, 1918, FDR visited the US main battle fleet in the Firth of Forth where he witnessed a simulated attack by British aircraft on the US flagship New York. His early appreciation of airpower contributed to his move away from a belief that the battleship was central to US power. (FDR Library 09-2607a).

3.3 Josephus Daniels and FDR (seated second left) with the crews of the Navy NC-4 flight across the Atlantic July 2, 1919. FDR was involved in the planning for the flight and this contributed to his understanding of the relationship of airpower and the Azores to US hemispheric security. (National Archives 80-G-464938).

3.4 On August 6, 1918, FDR visited the scene of one of the great tragic battles of World War I at Verdun. He was disappointed that “it didn’t look like a battlefield” and was more influenced by the living he met on his European trip than the memory of the dead. (National Archives 80-G-48939).
3.5 FDR jokes with Wilson on board the USS George Washington returning to the United States in February 1919 following the publication of the League of Nations Covenant. FDR did not experience a full conversion to Wilsonianism on the voyage. (National Archives 127-PR-FDR-519053).

4.1 James M. Cox and FDR campaign in Dayton, Ohio, August 7, 1920. The 1920 Presidential Election was to have a profound impact on FDRs international outlook. (FDR Library 09-2613a).
ACKNOWLEDGMENTS

FDR’s views on international relations are a complex interest to pursue, and luckily I have been able to access a great deal of expertise and assistance to guide this book to publication. David Reynolds has been an understanding and inspiring teacher. His interest and help on countless occasions has aided this project immeasurably. John Thompson did much to increase my understanding of US international relations. Andrew Preston was an enormous help by giving me the opportunity to try out early ideas at the Cambridge Graduate Seminar on US history and through his enthusiasm for my topic. Brendan Simms kindly let me try out early versions of chapters 3 and 5 as papers at the Cambridge International History Seminar at Peterhouse College. I am also immensely grateful to Richard Rex for the support and interest he has shown on so many occasions during my time at Queens’ College. David Woolner, executive director and senior fellow at the Franklin and Eleanor Roosevelt Institute at Hyde Park, and Chris Chappell, Sarah Whalen and Joel Breucklander of Palgrave Macmillan have been instrumental in bringing this project to print. I also wish to acknowledge my anonymous reviewer for the many insightful comments provided. To all, I extend my sincere thanks. Any errors, of course, remain my own responsibility and in no way belong to those who have given of their time to help this project.

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# Abbreviations in the Text

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<thead>
<tr>
<th>Abbreviation</th>
<th>Full Form</th>
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<tbody>
<tr>
<td>CPI</td>
<td>Committee on Public Information</td>
</tr>
<tr>
<td>DNC</td>
<td>Democratic National Committee</td>
</tr>
<tr>
<td>LEP</td>
<td>League to Enforce Peace</td>
</tr>
<tr>
<td>LFNA</td>
<td>League of Free Nations Association</td>
</tr>
<tr>
<td>LNNPA</td>
<td>League of Nations Non-Partisan Association</td>
</tr>
<tr>
<td>UMT</td>
<td>Universal Military Training</td>
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<td>WWD</td>
<td>Woodrow Wilson Democracy</td>
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### Abbreviations in the Notes

<table>
<thead>
<tr>
<th>Abbreviation</th>
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<tr>
<td>ASNP</td>
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<td>FDRL</td>
<td>Franklin D. Roosevelt Library, Hyde Park, New York</td>
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<td>Fl</td>
<td>Folder</td>
</tr>
<tr>
<td>GPC</td>
<td>General Political Correspondence 1921–1928, FDR Library, Hyde Park, New York</td>
</tr>
<tr>
<td>MSF</td>
<td>Master Speech File, FDR Library, Hyde Park, New York</td>
</tr>
<tr>
<td>PF</td>
<td>Publications File, FDR Library, Hyde Park, New York</td>
</tr>
<tr>
<td>PVPC</td>
<td>Papers as Vice Presidential Candidate, FDR Library, Hyde Park, New York</td>
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