

New Security Threats and Crises in Africa

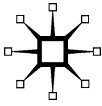
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New Security Threats and Crises in Africa

Regional and International Perspectives

Edited by
Jack Mangala

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NEW SECURITY THREATS AND CRISES IN AFRICA

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Preface

This volume represents the outcome of the conference on “Africa in Contemporary International Relations” that I convened at Grand Valley State University in the fall of 2010 with the support of the African and African American Studies Program and International Relations Program. The objectives of the conference were, among other things, to reflect on the conceptual, policy, and practical implications of the evolving security discourse on Africa’s international relations and to discuss how the international community has approached and attempted to mitigate some of the most important African crises of the past decade within the parameters of the new security discourse.

I am most grateful to all the colleagues who have agreed to join me in this scholarly endeavor and whose insights and reflections have resulted in excellent contributions to this volume, which represents an attempt to frame the evolving security paradigm from an African perspective. I am particularly thankful to Drs. Abdul Karim Bangura and George Klay Kieh, Jr. with whom I had shared my earlier cogitations about this project and whose intellectual and brotherly support has been instrumental in bringing it to fruition.

Thanks are also expressed to Grand Valley State University’s administration for providing the financial and logistic support for the organization of the conference. I have also received extraordinary editorial support from Palgrave Macmillan to bring this volume into being. Special thanks to Chris Chappell. He has been a gracious and wonderful editor who supported this project from the start and whose craft has been a key asset in moving it forward. I am also grateful to Sarah Whalen, who has played an invaluable supporting role in ensuring the manuscript’s compliance with Palgrave Macmillan’s publishing standards.

Bringing this project to completion would not have been possible without the help of Robyn Gordon, my assistant editor. Her mastery of the technicalities of editing has allowed me to mostly focus on content-related issues in providing intellectual coherence to the whole volume. I truly enjoyed our

division of labor and wish her all the best as she graduates from Grand Valley State University.

The long, interminable, and solitary hours spent in editing the volume were, at times, hard on my children, Alex and Maya, who didn't always understand why Daddy's "homework" was taking so long to complete, but they never let me down. Their candor has been a constant inspiration along the way. Last but not least, Elena, my wife, has been my strongest supporter throughout this project. Thank you.

JACK MANGALA
Ottawa, May 2010

Acknowledgments

The International Institute for Sustainable Development (IISD) granted permission to include an adapted version of the IISD paper “Climate Change and Security in Africa: A Study for the Nordic-African Foreign Ministers Meeting” authored by Oli Brown and Alec Crawford in 2009. It appears as Chapter 4 of this volume under the title “Climate Change and the Risk of Conflict in Africa.” I am grateful to IISD for the permission.

Cover photo: thousands of people flee the internally displaced persons (IDPs) site at Kibati, in Democratic Republic of the Congo’s North Kivu province, after hearing gunfire. The photo is part of UNHCR Photo Galleries. Credit: UNHCR/P. Taggart.

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List of Contributors

Abdul Karim Bangura is professor of research methodology and political science at Howard University and researcher-in-residence on Abrahamic Connections at the Center for Global Peace at American University in Washington, D.C. He holds a PhD in political science, a PhD in development economics, a PhD in linguistics, and a PhD in computer science. He is the author of 61 books and more than 500 scholarly articles. He is the winner of numerous teaching and other scholarly and community service awards. He is a member of many scholarly organizations and a former president and then United Nations ambassador of the Association of Third World Studies. He is fluent in a dozen African and six European languages, and is studying to strengthen his proficiency in Arabic, Hebrew, and Hieroglyphics.

Oli Brown is a program manager and senior researcher for the International Institute for Sustainable Development (IISD)'s Trade and Investment, and Security Programs in Geneva. He also coordinates the Trade Knowledge Network—a network of developing country research organizations working on the ways in which trade and investment policies can promote and enable sustainable development. His main areas of interest lie in conflict prevention, peacebuilding, environmental management, and trade policy. He has worked on the UNDP's Human Development report and completed consultancies for the International Organization for Migration and International Alert. In addition, he has written on a wide range of trade, environment, and sustainable development issues.

John F. Clark is professor in the Department of Politics and International Relations at Florida International University (Miami). He was chairperson of the Department of International Relations at FIU from August 2002 to December 2008. He specializes in the state-society relations of African polities and the international relations of sub-Saharan Africa. He is coeditor of *Political Reform in Francophone Africa* (1997), editor of *The African Stakes of the Congo War* (2002), and author of *The Failure of Democracy in the Republic of Congo* (2008). He has also published some 35 articles and book chapters,

including articles in *African Affairs*, the *Journal of Democracy*, the *Journal of Modern African Studies*, *Comparative Studies in Society and History*, and the *Africa Spectrum*. During the 1999–2000 academic year he was a Fulbright lecturer and research scholar at Makerere University in Kampala, Uganda, and he has made five research trips to the Republic of Congo and the Democratic Republic of Congo since 1990.

Alec Crawford is a project manager with the Security and Climate Change teams of the International Institute for Sustainable Development (IISD)'s Geneva office. Since joining IISD in 2004, his work has focused on examining the links between environmental change, natural resources, conflict, and peacebuilding. His most recent work has involved field research on the links between climate change and the risk of violent conflict in the Middle East and Africa, as well as research and training on conflict-sensitive conservation in East and Central Africa. Before joining IISD, Alec worked in corporate finance for a Toronto-based technology firm. He has widely published on the security implications of climate change.

Jamila El Abdellaoui is a senior researcher with the African Conflict Prevention Programme at the Institute for Security Studies (ISS) in Addis Ababa, Ethiopia. Prior to joining the ISS, Ms. El Abdellaoui worked for the African Centre for the Constructive Resolution of Disputes (ACCORD) as a programme officer and senior department officer at the ACCORD's offices in Burundi and South Africa, respectively. Ms. El Abdellaoui's current research concentrates on conflict dynamics in the Great Lakes and Horn of Africa regions as well as conflict prevention and mediation in general. She also focuses on the African Union's capacity to prevent, manage, and resolve conflict on the continent and is the coeditor of the forthcoming monograph on *The AU Peace and Security Council: A Five Year Appraisal (2004–2009)* (ISS 2010). She also coedited a monograph on *Regional Security in the Post-Cold War Horn of Africa* (ISS 2010).

Daniel D. Karanja is a senior fellow with the Partnership to Cut Hunger and Poverty in Africa, a research-based advocacy organization focused on increasing the level and effectiveness of U.S. development assistance and investments in Africa's agriculture and rural development. Dr. Karanja is the Partnership's cochair of the Working Group on Capacity Building in Science and Technology and leads the Partnership outreach to African institutions and Washington-based African ambassadors to the United States. He is a member of the USDA's Borlaug Leadership Enhancement in Agriculture Program Selection Committee and board member of Iowa State University's Center for Sustainable Rural Livelihoods. He worked as an agricultural

economist for more than 15 years with the Kenya Agricultural Research Institute (KARI). He has written many policy briefs, journal articles, and book chapters, and consulted for local and international agencies.

George Klay Kieh, Jr. is professor of political science at the University of West Georgia where he served as the dean of the College of Arts and Sciences until recently. Dr Kieh is the author, coauthor, and editor of 13 books, most recently *Liberia's First Civil War: The Crises of Underdevelopment* (New York: Peter Lang Publishing, 2008), *Africa and the New Globalization* (Aldershot, England: Ashgate Publishing, 2008), *The State in Africa: Issues and Perspectives* (Ibadan: Kraft Books, 2008), and *Africa and the Third Millennium* (Trenton, NJ: Africa World Press, 2008).

Jack Mangala is associate professor of political science and African and African American Studies at Grand Valley State University, where he also serves as the director of the African and African American Studies Program and the director of the Area Studies Center in the Brooks College of Interdisciplinary Studies. Dr. Mangala's scholarly interest centers on the nexus between international law and security and on Africa's international relations, with a particular emphasis on its EU and U.S. dimensions. He is coauthor of *Assessing George W. Bush's Policies toward Africa: Proposals for the New U.S. President and African Leaders* (iUniverse Press, 2009) and editor of *Africa and the New World Era: From Humanitarianism to a Strategic View* (Palgrave Macmillan, 2010). Prior to joining Grand Valley State, he held a NATO-EAPC Fellowship from 2000 to 2002, and was a research scholar with the Center for International and Comparative Law, University of Michigan-Ann Arbor. He also served as a public prosecutor in the Democratic Republic of Congo in the early 1990s.

Mambo G. Mupepi is a visiting scholar with the Center for Comparative and International Studies, University of Michigan-Ann Arbor, and an adjunct professor with the African and African American Studies Program at Grand Valley State University. Dr. Mupepi specializes in organizational development and counts numerous scholarly articles in the field.

M.A. Mohamed Salih is the chair and professor of politics of development at the Institute of Social Studies, The Hague, and a professor at the Institute of Political Science at the University of Leiden, The Netherlands. Dr. Salih has published 23 books and more than 90 articles and book chapters. Among his most recent books are *African Parliaments: Between Governance and Government* (Palgrave Macmillan, 2005), *Political Parties in Africa: Challenges for Sustained Multiparty Democracy* (IDEA, 2007), *African E-markets: Information and Economic Development in Africa* (International Books, 2007),

Climate Change and Sustainable Development (ISS, 2009), and *Between Text and Context: Hermeneutics, Scriptural Politics and Human Rights* (Palgrave Macmillan, 2009).

Billie D. Tate is a doctoral candidate and a teaching fellow of political science at Howard University. His areas of interest are international relations and American government and politics. He is the author of several book chapters in press and many essays presented at professional conferences.

Jeremy Youde is an assistant professor of political science at the University of Minnesota Duluth. Prior to joining UMD, he held appointments at San Diego State University and Grinnell College. Dr. Youde's research focuses primarily on global health politics. He has published two books—*Biopolitical Surveillance and Public Health in International Politics* (Palgrave Macmillan, 2010) and *AIDS, South Africa, and the Politics of Knowledge* (Ashgate, 2007)—and numerous articles on the topic.

List of Acronyms and Abbreviations

ACSS	Africa Center for Strategic Studies
AGOA	African Growth and Opportunity Act
AGRA	Alliance for Green Revolution in Africa
AI	Appreciative Inquiry
AMIB	African Union Mission in Burundi
AMIS	African Union Mission in Sudan
AMISEC	AU Mission for Support to the Elections in the Comoros
AMISOM	AU Mission in Somalia
AQIM	al Qaida of the Islamic Maghreb
APSA	African Peace and Security Architecture
ASF	African Standby Force
AU	African Union
AUPSC	African Union Peace and Security Council
BSAC	British South Africa Company
CA	Constitutive Act
CAADP	Comprehensive African Agricultural Development Program
CADSP	Common Africa Defence and Security Policy
CEI	Independent Electoral Commission
CEWS	Continental Early Warning System
CIAT	Comité International d'Accompagnement de la Transition
CID	Criminal Investigation Department
CIOG	China International Oil and Gas
CJTF-HOA	Combined Joint Task Force-Horn of Africa
CNOOC	Chinese state oil giant
COP	Community of Practice
CPA	Comprehensive Peace Agreement
CPC	Cadre permanent de concertation

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CPI	Corruption Perception Index
DALYs	disability-adjusted life years
DDR	demobilization, disarmament, and reintegration
DLF	Darfur Liberation Front
DPKO	Department of Peace-Keeping Operations
DRC	Democratic Republic of Congo
EBA	Everything But Arms
ECOMICI	ECOWAS military mission in Côte d'Ivoire
ECOMOG	ECOWAS Ceasefire Monitoring Group
ECOWAS	Economic Community of West Africa
ESF	economic support fund
FAO	Food and Agriculture Organization
FARDC	<i>Forces Armées de la République Démocratique du Congo</i>
FDI	foreign direct investments
FFS	Socialist Forces Front
FIS	Islamic Salvation Front
FLN	National Liberation Front
FPI	Front Populaire Ivoirien
GDP	gross domestic product
GEPEX	Groupement Professionnel des Exportateurs de Café-Cacao
GPA	Global Political Agreement
GSPC	Jamiyy'a Salafiyya li'l-Daw'a wa-'l Jihad
HEP	Harkin-Engel Protocol
ICC	International Criminal Court
ICISS	International Commission on Intervention and State
ICJ	International Court of Justice
ICT	information and communications technology
ICU	Islamic Courts Union
IDPs	internally displaced persons
IFAD	International Fund for Agricultural Development
IFPRI	International Food Policy Research Institute
IGAD	Inter-Governmental Authority on Development
IITA	International Institute of Tropical Agriculture
IMF	International Monetary Fund
INPFL	Independent National Patriotic Front of Liberia
IPCC	Intergovernmental Panel on Climate Change
IEMF	Interim Emergency Multinational Force
IT	information technology
JEM	Justice and Equality Movement
LAA	Land Apportionment Act

LMA	Linás-Marcoussis Accord
LPC	Liberian Peace Council
LRIs	lower respiratory infections
LURD	Liberians United for Reconciliation and Democracy
MAES	AU Electoral and Security Assistance Mission
MINUCI	United Nations Mission in Côte d'Ivoire
MJP	Movement for Justice and Peace
MLC	Movement for the Liberation of Congo
MODEL	Movement of Democracy in Liberia
MONUC	Mission de l'Organisation des Nations Unies
MoU	Memorandum of Understanding
MPCI	Patriotic Movement of Côte d'Ivoire
MPIGO	Ivorian Popular Movement for the Great West
NEPAD	New Partnership for Africa's Development
NPCA	NEPAD Planning and Coordination Agency
NPFL	National Patriotic Front of Liberia
OAU	Organization of African Unity
OD	Organization Development
OEDCD	Organization for Economic Cooperation and Development
ONUC	<i>Organisation des Nations Unies au Congo</i>
OPA	Ouagadougou Political Agreement
PC	Process Consultation
PDCI	Parti Democratique de la Côte d'Ivoire
PDF	Popular Defence Forces
PEPFAR	President's Emergency Plan for AIDS Relief
PRS	protracted refugee situations
PSC	Peace and Security Council
PSOs	peace support operations
QIP	Quick Impact Project
RDA	Rassemblement Democratique Africain
RDR	Rassemblement des Republicaines
RECs	regional economic communities
RPF	Rwandan Patriotic Front
SCCM	Socially Constructed Competency Model
SDC	Save Darfur Coalition
SFDA	Sudan Federal Democratic Alliance
SLA	Sudan Liberation Army
SLM	Sudan Liberation Movement
SPLM	Sudan People's Liberation Movement
SPS	sanitary and phytosanitary standards

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SPSS	Statistical Package for the Social Sciences
SRSG	Special Representative of the Secretary-General
UCG	unconstitutional change of government
UN	United Nations
UNAMID	United Nations-African Union Mission in Darfur
UNCR	United Nations Security Council Resolution
UNDP	United Nations Development Program
UNEP	United Nations Environment Program
UNHCR	United Nations High Commissioner for Refugees
UNICEF	United Nations Children's Fund
UNIMED	Peacekeeping mission of the AU and UN
UNMIL	United Nations Mission in Liberia
UNOCI	United Nations Operations in Côte d'Ivoire
UNOL	United Nations Peace-building Support Office
UNOMIL	United Nations Observer Mission in Liberia
UNOSOM/UNITAF	United Nations Operations in Somalia/ Unified Task Force
USAID	United States Agency for International Development
UNSC	United Nations Security Council
WHO	World Health Organization
ZANU-PF	Zimbabwe African National Union-Patriotic Front