

Notes

IHT = *International Herald Tribune*

UNGA = United Nations General Assembly

Preface

1. *IHT*, 23 August 1999.

Chapter 1 The Creation of UNICEF

1. P. Macalister-Smith, *International Humanitarian Assistance – Disaster Relief Actions in International Law and Organizations* (Geneva: Martinus Nijhoff/Henry Dunant Institute, 1985), pp. 10–12. See also Y. Beigbeder, *The Role and Status of International Humanitarian Volunteers and Organizations, The Right and Duty to Humanitarian Assistance* (Dordrecht, Boston and London: Martinus Nijhoff, 1991), chapters 1 and 2.
2. *UN Journal of the Economic and Social Council*, no. 25, 13 June 1946, Annexe B.
3. Beigbeder, op. cit., pp. 186–97, and SCF documentation.
4. SCF Information Sheet 15, Eglantyne Jebb, Founder of Save the Children, December 1993.
5. The life of Dr Rajchman is related in Marta A. Balinska's *For the Good of Humanity. Ludwik Rajchman, Medical Statesman* (Budapest: Central European University Press, 1998). Rajchman's role in the creation of UNICEF is described in Chapter XIII. See also A. Manuila (ed.), *EMRO, Partner in Health in the Mediterranean, 1949–1989* (Alexandria, Egypt: WHO, Regional Office for the Eastern Mediterranean, 1991), pp. 15–18.
6. M. Black, *The Children and the Nations, the Story of Unicef* (New York: UNICEF, 1986), p. 30.
7. Black op. cit., pp. 4, 24, 25, 29.
8. John Charnow, *Maurice Pate, UNICEF Executive Director, 1947–1965*, UNICEF History Series, Monograph XIII (New York: UNICEF, 1989), p. 9.
9. Res. 103: *The Rehabilitation of Children and Adolescents of Countries Which Were Victims of Aggression*, in George Woodbridge, *UNRRA, The History of the United Nations Relief and Rehabilitation Administration* (New York: Columbia University Press, 1950), pp. 167–8, 306–7.
10. Balinska, op. cit., p. 203.
11. Res. E/187/Rev.1 was adopted: Off. Rec. of the Second Part of the First Session of the General Assembly, Third Committee, Summary Record of Meetings 24 October–12 December 1946, Annex 15a, *Establishment of an International Children's Emergency Fund*.
12. *Ibid.*, Annex 15b, *Resolution relating to the establishment of an International Children's Emergency Fund, Report of Sub Committee 1, Rapporteur: Dr L. Rajchman* (Poland).

13. Woodbridge, op. cit., p. 509. See also K. Karunatileke, *Le Fonds des Nations Unies pour l'Enfance (FISE-UNICEF)* (Paris: Pedone, 1967) pp. 70–1.
14. Charnow, op. cit., pp. 10, 28.
15. Res. 318 (IV), 2 December 1949.
16. UN Doc. E/1682, May 1950, paras 18, 20, 21, and E/CN.5/L.57, April 1950 – WHO Res. WHA1.120, July 1948 and WHO Doc. A2/35, 27 May 1949.
17. UN Doc. E/1678, E/CN.5/221.
18. UN Doc. A/1411. The Summary records are in the *Official Records of the General Assembly, Fifth Session, Third Committee*, 6, 9, 11, 13, 16, 18 October 1950.
19. The draft resolution, as amended, was finally adopted on 18 October 1950 by 43 votes to 8 (Netherlands, Norway, Sweden, South Africa, USA, Canada, Denmark, Liberia), with 1 abstention. According to a testimony by Ratko Pleic, a former Yugoslav member of the UNICEF Executive Board, a former UNICEF and WHO official, the Yugoslav amendments were supported by the Yugoslav delegates' intensive lobbying with delegates of many countries, including the US and the UK, with the support of UNICEF officials. Mrs Betty Jacob, from UNICEF, was particularly effective both with the State Department in Washington and in New York: interview with R. Pleic in Geneva on 8 October 1999.
20. ECOSOC Res. 495 (XVI), draft Res. A/L.163.
21. WHO Constitution, Art. 2 (l).

Chapter 2 An Expanding Mandate

1. See UNGA Res. 2582 (XXIV) [1969], Doc. E/ICEF/590 [1969], UNGA Res. 3408 (XCXX)[1975], Doc. E/ICEF/673[1980], E/ICEF/701[1983], E/ICEF1985/12.
2. The main facts in this chapter, for the period 1946–95, are based on UNICEF, 'Fifty years for children' in *The State of the World's Children, 1996* (Oxford: Oxford University Press for UNICEF, 1996), Chapter II. See also Maggie Black, *The Children and the Nations, The Story of UNICEF* (New York: UNICEF, 1986), and Black, *Children First, The Story of UNICEF, Past and Present* (Oxford: Oxford University Press for UNICEF, 1996).
3. John Charnow, *Maurice Pate, UNICEF Director, 1947–65*, UNICEF History Series, Monograph XIII (New York: UNICEF, 1989), II, 'Maurice Pate: The person and his experience – at the heart of UNICEF, a profile of Maurice Pate'.
4. The UNICEF mission in Poland closed in December 1950, and the mission in Czechoslovakia in March 1951. See Black (1986), op. cit., pp. 56–61.
5. *Declaration of the Rights of the Child*, Proclaimed by the General Assembly of the United Nations on 20 November 1959 (Resolution 1386 (XIV)).
6. Res. 1391 (XIV), 20 November 1959.
7. Charnow, op. cit., pp. 38–40.
8. Thomas George Weiss, *International Bureaucracy, An Analysis of the Operation of Functional and Global International Secretariats* (Lexington/Toronto/London: Lexington Books, 1975) p. 129.
9. Charnow, op. cit., p. 3.
10. K. Karunatileke, *Le Fonds des Nations Unies pour l'Enfance (FISE-UNICEF)* (Paris: Pedone, 1967), pp. 254–5.
11. *Henry R. Labouisse, UNICEF Executive Director, 1965–1979* (New York: UNICEF History Series, Monograph XI, 1998), as well as references in Note 1 above.

12. Comprehensive facts on 'The Crisis in Kampuchea' are in Black (1986), op. cit., chapter 16.
13. Res. 3201 (S-VI) and 3202 (S-VI).
14. WHO Res. WHA32.30 and UN Res. 34/58. The Declaration of Alma-Ata is in WHO Doc. *Health for All Series*, No.1, 1978, reprinted 1983. On the Strategy of 'Health for All', see Y. Beigbeder, with the collaboration of M. Nashat, M.-A. Orsini and J.-F. Tiercy, *The World Health Organization* (The Hague/London/Boston: Martinus Nijhoff, 1998), pp. 21–9. A disagreement arose between UNICEF and WHO when the working document for the conference was prepared. UNICEF recommended that a country's primary health care would be more effectively attached to the head of government or another organ with intersectoral responsibility, rather than leaving the health ministry, often low in the hierarchy, to seek the participation of other concerned ministries. WHO insisted that primary health care should be attached to the Ministry of Health, in accordance with WHO's constitutional links (E. J. R. Heyward, '1978 International Conference on Primary Health Care in Alma Ata' (unpublished manuscript), July 2000).
15. UN Res. 31/165 and 36/197.
16. Alba Zizzamia, *NGO/UNICEF Cooperation: A Historical Perspective*, UNICEF History Series, Monograph V (New York: UNICEF, 1987), pp. 37–40.
17. Interview with Canon Moerman in Geneva, 15 March 2000.
18. Monograph XI, op. cit., pp. 5, 19, 20, 24, 79.
19. Black (1986), op. cit., pp. 408–12; James P. Grant: A Remembrance. The man who said "Why not?"', in 1995 UNICEF Annual Report, pp. 8–9; and references in Note 1 above.
20. See Beigbeder, op. cit., pp. 75–83. The World Health Assembly resolution which approved the marketing code recommendation was WHA34.22, 21 May 1981. See also R. A. Brooks, 'UNICEF, Beware – Dangerous Shoals Ahead', The Heritage Foundation, Washington, DC, 30 August 1983.
21. *The State of the World's Children 1996*, op. cit., pp. 59–60.
22. Black (1996), op. cit., p. 43–4.
23. UNICEF Annual Report 1989, pp. 12–13, 1996, p. 41.
24. Beigbeder (1998), op. cit., pp. 137–8. The 'cold chain' ensures that the quality and effectiveness of vaccines are maintained through refrigeration at constant set temperatures, without interruption, from production to actual vaccination.
25. Larry Minear, *Humanitarianism Under Siege, A Critical Review of Operation Lifeline Sudan* (Trenton, NJ/Washington, DC: Red Sea Press/Institute on Hunger and Development, 1991), p. xi. Danida gave a more negative assessment of UNICEF's role in the Operation: 'Some organizational empire-building and even self-promotion characterised UNICEF during the operation, creating a situation of considerable bitterness and even resentment among partners in the field': *Case Study of 11 Agencies in Kenya, Nepal, Sudan and Thailand, Effectiveness of Multilateral Agencies at Country Level*, Danida [Danish] Ministry of Foreign Affairs, COWIconult, 1991, 2.10.
26. UNICEF handout, 'The World Summit for Children: Questions and Answers'. *The Economist* (and other realist analysts) had serious doubts about the effect of the expected self-congratulatory consensus of the World Summit: '... most children die either because their rulers and would-be rulers fight each other for power, as in Afghanistan, Mozambique, Ethiopia and so on. Or they die

- because their leaders are too weak, too self-interested, or (most often) simply too ill organized, to set a framework for preventing those deaths ... Summiteers may feel good when they give their blessing to global solutions and calls for more development aid. But national action is what does the children good' (29 September 1990).
27. *The New York Times*, 19 September 1991.
 28. Black (1996), op. cit., pp. 227–8, 233
 29. *UNICEF Annual Report 1997*, p. 39. 30
 30. *U.N. Observer and International Report*, February 1995, p. 3. Criticisms of UNICEF are in Brooks, op. cit.
 31. *IHT* and *Le Monde*, 12 April 1995, and *UNICEF Information Newslines*, 11 July 1999. On the US pressures to appoint Bellamy, see Boutros Boutros-Ghali, *Unvanquished, A U.S.–U.N. Saga* (New York: Random House, 1999), pp. 227–31.
 32. Y. Beigbeder, *The Internal Management of United Nations Organizations: The Long Quest for Reform* (London: Macmillan (now Palgrave), and New York: St. Martin's Press (now Palgrave) 1997), pp. 88, 108–9.
 33. *Health Strategy for UNICEF*, Doc. 1995 E/ICEF1995/11/rev.1.
 34. 'Medium-term plan for the period 1998–2001', Doc. E/ICEF/1998/13, 8 July 1998.
 35. 'Renewing the United Nations: A Programme for Reform, Report of the Secretary-General', UN Doc. A/51/950, 14 July 1997, par. as. 153–4; see also Mary Riddell, 'Bill Clinton is said to be "mad about her", but the head of Unicef is strapped for cash in her global fight against child poverty (interview with Carol Bellamy)', *New Statesman* (1996), 27 February 1998, pp. 28–9.
 36. Res. 53/128.

Chapter 3 Structure and Finances

1. Doc. E/ICEF/48, p. 4: see K. Karunatileke, *Le Fonds des Nations Unies pour L'Entance (FISE-UNICEF)* (Paris: Pedone, 1967), p. 121.
2. UNGA Res. 57 (I), 1946, 802 (VIII), 1953, 417 (V), 1950, 1038 (XI), 1956, 36/244, 1982.
3. UN Doc. A/C.2/46/7 of 31 October 1991.
4. Res. 48/162, 'Restructuring and revitalization of the United Nations in the economic, social and related fields', 20 December 1993.
5. 1995 UNICEF Annual Report, p. 93.
6. See Y. Beigbeder, (*The Internal Management of United Nations Organizations: The Long Quest for Reform*. (London: Macmillan (now Palgrave), and New York: St. Martin's Press (now Palgrave), 1997), pp. 155–7. Staffing statistics are in 1996, 1998 and 1999 UNICEF Annual Report(s).
7. UN Doc. A/5270, 1962.
8. B. Urquhart and E. Childers, *A World in Need of Leadership: Tomorrow's United Nations – A Fresh Appraisal* (Uppsala: Dag Hammarskjöld Foundation, 1996), pp. 76, 87–92.
9. *Ibid.*, p. 50; WHO Res. EB97.R.10 of 23 January 1996; and revised Rule 52 of Rules of Procedure of the WHO Executive Board, in WHO, *Basic Documents*, 41st edn (Geneva: WHO, 1996), pp. 156–7.

10. 1997 UNICEF Annual Report, p.6; M. Koivusalo and E. Ollila, *Making a Healthy World: Agencies, Actors and Policies in International Health* (Helsinki, London and New York: Stakes/Zed Books, 1997), p. 47.
11. 'A life with UNICEF – Issue 2'; interview with Rolf Carriere by Monte Leach, for Share International, 17 March 1999, <http://www.selfempowermentacademy-.com>
12. Information on National Committees is found in Doris Phillips, *A Historical Perspective on National Committees for UNICEF in Europe*, UNICEF History Series, Monograph II, 1986, in UNICEF Annual Reports and in Reports of National Committees. See also *The State of the World's Children 1996*, Panel 13, p. 68. National Committees are active in 29 European countries, Australia, Canada, Hong Kong, Israel, Japan, New Zealand, the Republic of Korea and the US. In 2000, 191 NGOs were in consultative status with UNICEF.
13. Phillips, op. cit., pp. 5, 14, 18.
14. Information based on the 'Recognition Agreement' between UNICEF and the Irish National Committee for UNICEF signed in October 1994.
15. 1990, 1996, 1999 UNICEF Annual Reports.
16. The United Kingdom Committee for UNICEF, *1996–97 and 1997–98 Annual Reviews*.
17. *1997 UNICEF Annual Report*.
18. 'UNICEF Canada in Action', <http://www.unicef.ca>
19. Information on NGOs is found in: Alba Zizzamia, *NGO/UNICEF Cooperation: A Historical Perspective*, UNICEF History Series, Monograph V (New York: UNICEF, 1987); *Partnership in Action, UNICEF and NGOs working together for children*, UNICEF (undated); UNICEF Annual Reports.
20. UNGA Res. 57 (I) and 417 (V).
21. 1998, 1999 UNICEF Annual Reports.
22. Information on Goodwill ambassadors and celebrities is based on: *The State of the World's Children 1996*, p. 61, and UNICEF Annual Reports; on Audrey Hepburn, see A. S. Moore's article in *People Weekly*, 29 March 1993.
23. See 'UN Special', Geneva, November 1998, *New York Times*, 25 October 1998; *Le Point*, 27 August 1999.
24. Information on funding is found in the UNICEF Annual Reports, and the Annual Report(s) of the Executive Director to the UNICEF Executive Board. See also 'UNICEF Financial Report and audited financial statements for the biennium ended 31 December 1997 and Report of the Board of Auditors', Doc. A/53/5/Add.2, Supplement No.5B, 29 July 1998. Data on 1998 are in 1999 UNICEF Annual Report, 'Report of the Executive Director: progress and achievements against the medium-term plan', Doc. E/ICEF/1999/4 (Part II), 22 April 1999, and on 1988 in UNICEF Annual Report 1989.
25. UNGA Res. 53/215; WHO budget in <http://www.who.int/aboutwho>
26. 1999 UNICEF Annual Report, p. 27. On the greeting card programme, in addition to UNICEF reports, see W. Olcott, 'Helping the children; for 45 years UNICEF has raised millions to help needy children throughout the world. A growing greeting card program is the cornerstone of its fund-raising effort', *Fund Raising Management*, June 1991.
27. Doc. E/ICEF/1998/13, 8 July 1998.
28. 'UNICEF Newswire', 14 December 1999; WHO Press Release, WHO/75, 7 December 1999.

29. UN Doc. A/51/950, 14 July 1997, para. 214.
30. UNICEF Information, Executive Speeches, 16 April 1999. One such activity is 'Change for Good' under which airline passengers offer their spare change to UNICEF. Under the 'Trick-or-Treat for UNICEF' programme, US and Canadian children go from door to door with the trademark orange collection boxes on Hallowe'en, collecting more than \$100 million.
31. UNGA Res. 49/22, 23 December 1994.

Chapter 4 Children's Health: the Main Programme

1. UNGA Res. 57 (I), I.(c).
2. See M. Black, *The Children and the Nations: The Story of UNICEF* (New York: UNICEF), 1986, p. 493 and Table 3.2 in the present book.
3. UNGA Off. Rec. Third Committee, 18 October 1950, p. 103.
4. *Ibid.*, 16 October 1950, p. 96.
5. Res. WHA1.120, July 1948. The joint enterprise for BCG immunization between UNICEF and the Scandinavian Red Cross, called the 'International Tuberculosis Campaign', was approved by the UNICEF Executive Board in March 1948, at the initiative of Rajchman. Vaccinations began in Europe, then in Africa, Asia and Latin America. By 1951, on completion of the campaign, 30 million children had been tested for tuberculosis and at least 14 million had been vaccinated in 23 countries: see Marta A. Balinska, *For the Good of Humanity: Ludwik Rajchman, Medical Statesman* (Budapest: Central European University, 1998), pp. 210–14.
6. See WHO Doc. A2/35, 27 May 1949, 'Report by WHO members on the assumption by WHO of responsibility for UNICEF health projects, and on the functioning of the Joint Committee', 'UNICEF/WHO Relationships, Note by the [WHO] Director-General', WHO Doc. EB13/WP1/12, 21 January 1954.
7. Res. EB7.R60 and WHA4.16.
8. Res. WHA7.50.
9. Res. EB25.R30.
10. Res. EB8.R11 and EB42.R5, WHO Doc. EB99/22 Add.1, 2 January 1997, 'UNICEF/WHO Joint Committee on Health Policy'.
11. UN Doc. E/ICEF/1997/19, 27 May 1997, 'UNICEF/WHO Joint Committee on Health Committee'.
12. WHO Doc. EB99/22 Add.1, 2 January 1997, A52/26, 14 April 1999.
13. UN Doc. A/53/1, par. 127. See also Sue Collinson, 'UN and Health Briefing Note, Global coordination of UN health activities: What are the formal mechanisms?', No. 2, October 1995, p. 3, London School of Hygiene and Tropical Medicine.
14. J.A. Walsh and K.S. Warren, 'Selective primary health care. An interim strategy for disease control in developing countries', *New England Journal of Medicine* 301, (1979), pp. 967–74. We are indebted to M. Koivusalo and E. Ollila's *Making a Healthy World*, for their assessments on PHC in their chapter 8. Our Figure 4.2 reproduces most of their Box 8.3, p. 115.
15. G. Walt, 'WHO under stress: Implications for health policy', *Health Policy*, 24, 1993, p. 137.
16. WHO Doc. WHA36/DIV/4, 3 May 1983, paras. 19–23, and Doc. WHA39/DIV/4, 6 May 1986, paras 2–3.

17. J. Ling, 'One million children with a chance to live' (interview with J. Grant), *World Health*, Jan.–Feb. 1987, p. 12.
18. Black, op. cit., p. 38.
19. 'Information and attitudes among health personnel about early infant-feeding practices', *WHO Wkly Epidem. Rec.*, no. 17, 1995, pp. 117–20.
20. 'UNICEF's recommended length of exclusive breastfeeding', Note prepared by Lida Lhotska and Helen Armstrong, 22 November 1999, <http://www.bftopics.org/docs/doc2.hcm>
21. See WHO 'Promotion of sound infant and young child feeding practices', <http://www.who.int/nut/activities.htm>, pp. 21, 27, 28; *The World Health Report 1998*, WHO, Geneva, p. 69; *BMJ*, vol. 316, 11 April 1998, pp. 1103–4; 'Breaking the Rules, Stretching the Rules 1998, A Worldwide Report on Violations of the WHO/UNICEF International Code of Marketing of Breastmilk Substitutes', IBFAN, 1998, p. iii.
22. WHO 'Promotion op. cit.', 'pp. 21–2; 1997 UNICEF Annual Report, pp. 39–40.
23. UNAIDS, 'Report on the global HIV/AIDS epidemics, June 1998', pp. 48–9; 1999 UNICEF Annual Report, p. 15; *IHT*, 20 August 1998.
24. WHO Press Release, 28 October 1999.
25. See Res. WHA40.27, May 1987.
26. Black, op. cit., p. 205.
27. <http://www.unicef.org/wsc/plan.htm>
28. 1995 UNICEF Annual Report, p. 57; 1996, pp. 38–9; 1997, p. 19.
29. D. Maine and A. Rosenfield, 'The Safe Motherhood Initiative: Why has it stalled?', *American Journal of Public Health*, vol. 89, no. 4, April 1999, pp. 480–2.
30. See Koivusalo and Ollila, op. cit., pp. 52–4.
31. E/ICEF/1988/13, decision 1988/3.
32. E/ICEF/1992/L.20, p. 35.
33. WHO Doc. JCHP28/91/21, p. 29.
34. 1998 UNICEF Annual Report, p. 14.
35. On Senegal, 'L'initiative de Bamako dope les soins primaires', in L. Diallo, S. McKeown and I. Wone, *Forum mondial de la Santé*, vol. 17, 1996, pp. 417–20; on cost recovery, *The World Health Report 1998*, p. 159.
36. Statement of Carol Bellamy on 8 March 1999: <http://www.unicef.org/exspeeches/99esp3.htm>
37. Res. WHA27.57, May 1974; WHA29.63, May 1976; WHA31.53; May 1978; see also Y. Beigbeder, with Nashat, M. Orsini, M.-A. and Tiercy, J. F., *The World Health Organization* (The Hague, London and Boston: Martinus Nijhoff, 1998), pp. 137–140.
38. The Advisory Group had been appointed to advise WHO on its EPI – see WHO Doc. WHO/EPI/GEN/94.1, 1994. See also WHO, *Feature*, no. 127, September 1988; *The State of the World's Children 1993*, p. 16.
39. T. M. Hill, 'The promise of CVI (Children's Vaccine Initiative)', *World Health*, March–April 1993, pp. 26–7.
40. Black (op. cit., p. 44) reported that J. Grant had persuaded President Betancur to back the National Vaccination Crusade; see also 1985 UNICEF Annual Report, p. 14. On 'days of tranquillity', see Black, op. cit., pp. 46–7.
41. Res. WHA41.28, May 1988; WHO Press Releases: WHO72, 3 December 1999, WHO/1, 6 January 2000. At the end of 1999, ten priority countries accounted for most of the world's polio cases: Afghanistan, Angola, Democratic Republic

- of Congo, Somalia and Sudan – countries at war, and Bangladesh, Ethiopia, India, Nigeria and Pakistan – reservoirs where transmission is particularly intense. See also S. Hasina, 'A priceless legacy', *The Progress of Nations 1999*, UNICEF, pp. 9–11.
42. Y. Beigbeder, 'Another role for an NGO: financing a WHO programme, Rotary International and the eradication of poliomyelitis', *Transnational Associations*, 1, 1997, pp. 37–43.
 43. WHO Press Releases: WHO/55, 11 October 1999, WHO/75, 7 December 1999.
 44. Doc. E/ICEF/1900/P/L.39, 8 March 1990, p. 3.
 45. W. Muraskin, 'Origins of the Children's Vaccine Initiative, the Intellectual Foundations' and 'the Political Foundations', *Soc. Sci. Med.*, vol. 42, no. 12, 1996, pp. 1703–19, 1721–34.
 46. 'Declaration of New York: The Children's Vaccine Initiative', 10 September 1990, UNICEF House.
 47. See UNICEF Annual Reports; *State of the world's vaccines and immunization*, WHO/UNICEF, Geneva, 1996, pp. 11–25; WHO Fact Sheet No. 169, June 1997; WHO Press Release WHO/78, 30 October 1997. See also <http://www.unicef.org/gavi/gavi6/htm>
 48. H. Gavaghan, 'L'OMS enterre l'Initiative pour les vaccins de l'enfance', *Biofutur*, May 1999, p. 14.
 49. See <http://www.who.int/gpv-aboutus/gavi> and <http://www.unicef.org/newsline/gavi.htm> The World Health Assembly endorsed the objectives of the Global Alliance for Vaccines and Immunization in Res. WHA53.12 of 20 May 2000.
 50. See WHO Press Release, WHO/66, 23 November 1999; UNICEF, *The Progress of Nations 1999*, pp. 17–25; Beigbeder (1998), op. cit., pp. 140–7.
 51. *IHT*, 6 July 2000. However, the blame for refusing to confront the AIDS pandemic should also be assigned to governments. As reported by W.W. Furth, a former WHO Assistant-Director-General, in the 1980s most governments in Africa and Asia refused to acknowledge the seriousness of the AIDS problem in their countries and grossly under-reported new AIDS cases to WHO. He recalled several statements by African and Asian public health officials and diplomats who dismissed HIV and AIDS as problems for Europe and North America, not for them (*IHT*, 12 July 2000). The Soviet health authorities were also among the deniers. South African President Thabo Mbeki launched another controversy in July 2000 by denying the scientifically proved causality link between HIV and AIDS (*Le Monde*, 11 July 2000).
 52. UNICEF Annual Report 1989, pp. 20–1.
 53. Koivusalo and Ollila, op. cit., p. 186; P. Lefevre, 'Vatican revokes UNICEF gift in reproductive rights dispute', *National Catholic Reporter*, vol. 33, no. 5, Nov. 22, 1996, p. 5. See also Black, op. cit., pp. 208–10.
 54. 'Report on the global HIV/AIDS epidemic, June 1998', UNAIDS/WHO, 1998, pp. 32, 37; *Popline, World Population News Service*, May–June 1999.
 55. 1998 UNICEF Annual Report, p. 23; 1999, p. 15; *IHT*, 6 July 2000.
 56. See <http://www.who.int/chd/pub/imci/unicef/imci.htm>
 57. Doc. E/ICEF/1995/11/Rev.1, 13 July 1995, pp. 1, 3.
 58. The 'Potantico Retreat, Enhancing the Performance of International Health Institutions', held 1–3 February 1996, was sponsored by the Rockefeller Foundation and organized by the Social Science Research Council and the Harvard Center for Population and Development Studies: pp. 33–4.

59. See, for instance, WHO Press Release WHO/20, 8 April 1989, 'WHO recognizes child abuse as a major public health problem', and Resolution of the World Health Assembly, WHA51.22 on 'Health of children and adolescents', which has created two working groups, one on the young child, the other on the adolescent, with a view to streamlining WHO activities in the area of child rights.

Chapter 5 Nutrition, Education and Sanitation

1. See <http://www.unicef.org/wsc/declare.htm> and <http://www.unicef.org/wsc.plan.htm>
2. *The World Health Report 1998. Life in the 21st century: A vision for all* (Geneva: WHO, 1998), p. 154.
3. See M. Black, *The Children and the Nations: The Story of UNICEF* (New York: UNICEF, 1986), p. 493 and Table 3.2 in the present book.
4. J. Charnow, *Maurice Pate, UNICEF Executive Director, 1947–65*, UNICEF History Series, Monograph XIII (New York: UNICEF: 1989), pp. 29–30.
5. See <http://www.wfp.org/info/Intro/Info.html>
6. 1995 UNICEF Annual Report, pp. 16–17.
7. WHO, *In Point of Fact*, no. 88, May 1995.
8. *The Work of WHO 1990–1991*, WHO, 1992, p. 46; <http://www.fao.org/wfs/final/rd-e.htm> and <http://www.fao.org/wfs/finalspe.htm>
9. WHO, *In Point of Fact*, no. 88; *The World Health Report 1998*, pp. 74–5.
10. See <http://www.fao.org>
11. UNICEF Executive Board Decision 1990/91.
12. 1990 UNICEF Annual Report, p. 20; S. Pennington, 'The pinch of salt solution', *Geographical Magazine*, vol. 67, no. 7, July 1995, pp. 32–4; 1999 UNICEF Annual Report, p. 8; WHO Press Release, WHA/17, 25 May 1999.
13. *The Progress of Nations 1999*, UNICEF, 1999, p. 12; <http://www.unicef.org/newsline/99pr11.htm> – See also *The World Health Report 1998*, p. 73.
14. *The State of the World's Children 1999, Education*, UNICEF, 1999, pp. 1–19.
15. *Popline*, January–February 2000, p. 2.
16. Black, op. cit., p. 493, and Table 3.2 in the present book.
17. Black, op. cit., pp. 219–20, 237; P. Pridmore and D. Stephens, *Children as Partners for Health: A Critical Review of the Child-to-Child Approach* (London and New York: Zed Books, 2000).
18. Black, op. cit., p. 227.
19. In November 1987, Federico Mayor (Spain) was elected to succeed A. M. M'Bow.
20. See note 1 above.
21. Doc. E/ICEF/1999/14, 30 March 1999.
22. See J. Vickers, *Development Education in UNICEF*, UNICEF History Series, Monograph I (New York: UNICEF, 1986) and interview with J. Vickers, 19 November 1999.
23. French National Education Doc. B.O. No. 18, 6 May 1999.
24. See 1998 UNICEF Annual Report, pp. 19, 27; 1999 UNICEF Annual Report, p.11.
25. WHO Fact Sheet No. 112, March 1996; WHO Press Release WHO/43, 23 May 1997; *UNICEF Strategies in Water and Environmental Sanitation – Executive Board – Plans, Policies and Strategies*, Doc. E/ICEF/1995/17, 13 April 1995.

26. Charnow, op. cit., p. 49.
27. Henry R. Labouisse, UNICEF Executive Director, 1965–79. New York, 1988. UNICEF History Series Monograph XI, pp. 35–6.
28. Black, op. cit., p. 493 and Table 3.2 in the present book.
29. *UNICEF Strategies*: see note 25 above.
30. *The First Ten Years of the World Health Organization* (Geneva: WHO, 1958), p. 297; *The Second Ten Years of the World Health Organization, 1958–1967*, (Geneva: WHO, 1968), p. 255.
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37. For instance, UNICEF was not cited in a partnership linking national and local governments with the World Bank and a large French water management firm to bring electronic-card water delivery to a rural region in South Africa. See Brett Kline, 'Clean Water Transforms Life for South African Villagers', *IHT*, 7 April 2000.

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2. In Carol Bellamy's address to the 50th Annual Session of UNHCR, 4 October 1999; see <http://www.unicef.org/exspeeches/99esp12.htm>
3. Henry R. Labouisse, *UNICEF Executive Director, 1965–79*. New York, 1988, UNICEF History Series Monograph XI, pp. 50–2.
4. UNICEF Executive Board res. 1992/21.
5. Doc. E/ICEF/1996/10 (Part II), 29 February 1996, par. 54–5.
6. Doc. E/ICEF/1997/7, 11 November 1996, 'Children and women in emergencies: strategic priorities and operational concerns for UNICEF'.
7. *UNHCR REF WORLD*, pp. 128–130, 131–8.
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10. P. Willetts, (ed.), *Pressure Groups in the Global System* (London: Pinter, 1982), p. 100.
11. Y. Beigbeder, 'The French Doctors', in *The Role and Status of International Humanitarian Volunteers and Organizations: The Right and Duty to Humanitarian Assistance* (Dordrecht, Boston and London: Martinus Nijhoff, 1991), pp. 257–73, 380–3.
12. See <http://www.unicef.org/newsline/99pr4.htm> and <http://www.unicef.org/africafoods/main.htm>

13. See <http://www.undp.org/dpa/index.html>; <http://www.unicef.org/newsline/00pr30.htm>; *Le Monde*, 20 April 2000; *IHT*, 20 and 24 April 2000; *Newsweek*, 24 April 2000.
14. <http://www.unicef.org/africadrought/main.htm>
15. R. C. Kent, *Anatomy of Disaster Relief: The International Network in Action* (London and New York: Pinter, 1987), pp. 137–8.
16. Beigbeder, op. cit., pp. 264–5.
17. 'Famines shouldn't be occurring in Ethiopia again', by M. Ahmed, UNICEF representative in Ethiopia and in Japan, *IHT*, 20 April 2000.
18. See <http://www.unicef.org/newsline/99pr31.htm> – *The State of the World's Children 1996*, p. 24.
19. See UN Press Releases: SC/6616, 23 December 1998, and SC/6846, 18 April 2000; and United Nations Associations of the United States of America, *A Global Agenda, Issues before the 52nd General Assembly of the UN*, pp. 44–6.
20. See <http://www.unicef.org/features/feat171.htm>
21. 'UNICEF helping Kosovo Children deal with trauma', Public Diplomacy Query, USIA UN Correspondents, 14 April 1999; <http://www.unicef.org/kosovo/index.htm>; <http://www.unicef.org/kosovo/donrep.htm>; <http://www.unicef.org/kosovo/videos/htm>.
22. UN Background on East Timor – UNTAET; <http://www.un.org/peace/etimor/UntaetB.htm>; <http://www.ur.org/peace/etimor99/sr2010.html>; <http://www.unicef.org/newsline/99pr25.htm>, [newsline/eastt.htm](http://www.unicef.org/newsline/eastt.htm), [newsline/99pr39.htm](http://www.unicef.org/newsline/99pr39.htm)
23. 'Preparing Tomorrow: Working with Civil Society for the Protection of Children affected by Armed Conflict, Remarks' by Olara A. Otunnu, Under-Secretary-General, Special Representative of the Secretary-General for Children and Armed Conflict, World Civil Society Conference, 8 December 1999, Montreal. See also *Stop Using Child Soldiers*, Coalition to Stop the Use of Child Soldiers, published by Rädä Barnen on behalf of the International Save the Children Alliance, 2nd edn, November 1998. The Coalition includes Amnesty International, Defence for Children International, Human Rights Watch, Jesuit Refugee Service, the Quaker United Nations Office, Geneva, Rädä Barnen (Swedish Save the Children), Terre des Hommes, World Vision, the African and the Latin American Coalitions to stop the use of child soldiers. The Coalition cooperates with the International Red Cross and Red Crescent Movement and UN agencies and bodies, including UNICEF and UNHCR. See also 'For Angola's former child soldiers, peace brings uneasy calm' by Damien Personnaz, <http://www.unicef.org/features/feat171.htm>
24. *Newsweek*, 29 March 1999; *IHT*, 23 August 1999, 8 May 2000.
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26. At age 15, Iraq and Japan; at age 16, Belgium, Chile, India, Iran, Pakistan and the United Kingdom among others; at age 17, Angola, France, Germany, Israel, the United States, among others. Uganda recruits volunteers 'exceptionally' at age 13: November 1998 data in *Stop Using Child Soldiers*, op.cit., p. 13.
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29. *UN Chronicle*, vol. 34, no. 1, Spring 1997, p. 8(1): 'The sinister strangeness of silence?'; 1998 UNICEF Annual Report, p. 15; 1999 UNICEF Annual Report, p. 13; <http://www.unicef.org/newsline/99pr18.htm>
30. UNGA Res. 1386 (XIV), 1959; 3318 (XXIX), 1974; 3406 (XXX), 1975; 44/25, 1989; 48/157, 20 December 1993.
31. <http://www.unicef.org/graca/summry.htm> The full Machel report is in UN Doc. A/51/306, 26 August 1996. It was acknowledged in the preamble of UN General Assembly Res. 51/77 II, 12 December 1996.
32. See UNGA Res. 51/77 II, paras 35–9; UN Security Council Res. 1261, 25 August 1999; 'Executive Summary, Children in War: the Many Faces of Suffering, Report to the UNGA by the Special Representative of the Secretary-General for Children and Armed Conflict, Mr Olara A. Otunnu', 26 October 1999; UN Press Release HR/4463–PKO/85, 22 February 2000, 'UN announces deployment of Child Protection Advisers, groundbreaking development in UN peacekeeping'. Mr Otunnu is assisted by ten professional and two general services staff members at UN headquarters.
33. See <http://www.unicef.org/newsline/00pr44.htm> and *IHT*, 7 July 2000, *IHT*, 18 July 2000.
34. See note 31 above.
35. 1998 UNICEF Annual Report, p. 7; J. Tessitore and S. Woolfson, (eds), *A Global Agenda: Issues Before the 53rd General Assembly of the United Nations*, United Nations Association of the USA (Lanham New York, Boulder, Oxford: Rowman & Littlefield, 1998), pp. 81–3. China has recently announced that it will clear some 800 000 landmines from the Sino-Vietnamese border, along with the recent clearing of more than 200 000 mines and unexploded bombs from border areas in Yunnan Province: see <http://www.unicef.org/newsline/99pr8.htm>
36. See <http://www.unicef.org/newsline/99pr8.htm>
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6. Oestreich, op. cit., pp. 190–1.
7. Besides the references in notes 5 and 6 above, information in this section is found in 1993 UNICEF Annual Report, p. 54; 1994 UNICEF Annual Report,

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8. UN Res. 54/263, 25 May 2000; see <http://www.unicef.org/newsline/00pr44.htm> and *IHT*, 7 July 2000.
 9. See N. Grey-Johnson article on 'African Charter on the Rights of the Child Enters into Force', *International Children's Rights Monitor*, vol. 13, no. 2, May 2000, pp. 24–26.
 10. The World Declaration on the Survival, Protection and Development of Children and Plan of Action are in <http://www.unicef.org/wsc/declare.htm> and [/wsc/plan.htm](http://www.unicef.org/wsc/plan.htm). On the Beijing Conference, see J. Tessitore and S. Woolfson, *A Global Agenda, Issues Before the 51st General Assembly of the United Nations* (Lanham, New York, Boulder, London: Rowman & Littlefield, 1996), pp. 160–161.
 11. See <http://www.unicef.org/programme/gpp/new/beijing5/girlch.html>
 12. UNGA Res. 48/104. See also WHO Fact Sheet No. 239, June 2000 on 'Violence against Women'.
 13. The report is based on the research of the UNICEF Innocenti Research Center in Florence (Italy), in addition to various other surveys and compilations of information. See <http://www.unicef.org/newsline/00pr45.htm> – and US Department of State, International Information Programs, Washington File, 28 June 2000, 'Violence Against Women an Epidemic Needing Treatment' by K. Woodrow.
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24. 'Procurement policy – child labour', UNICEF Executive Directive, CF/EXD/1995-007, 23 May 1995; 1995 UNICEF Annual Report, p. 35; 1998 UNICEF Annual Report, p. 26; 1999 UNICEF Annual Report, p. 15.
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29. 1999 UNICEF Annual Report, pp. 18–19; J. Tessitore and S. Woolfson, (eds), *A Global Agenda, Issues Before the 54th General Assembly of the United Nations* (Lanham, MA, New York, Boulder, CO, Oxford: Rowman & Littlefield, 1999), pp. 137–8; *Main Messages of UNDP Poverty Report 2000*, at <http://www.undp.org/povertyreport/main/main.html>; *Le Monde*, 15 April 2000.
30. *The State of the World's Children 1996*, pp. 22–3; *Newsweek*, 31 July 2000; *IHT*, 13 August 1999; hrw-news@igc.topica.com 4 August 2000. The Secretary-General's statement is in *The New York Times*, 6 January 1995.

Chapter 8 Internal Management Issues

1. An Internal Audit Committee advises on internal audit strategies, approves annual audit plans, reviews all audit reports, monitors implementation of audit recommendations, commissions investigations and reviews their findings, and implements corrective and disciplinary action. The Committee is chaired by the Executive Director and includes the Deputy Executive Directors, the Comptroller and several Directors. The Director of the Office of Internal Audit (OIA) provides secretarial support. The OIA is the principal unit for providing independent oversight within UNICEF by assessing the soundness, adequacy and application of systems, procedures and related internal controls. The OIA may also call on specialist outside help and has called on the UN Office of Internal Oversight Services when necessary. The UNICEF financial report and accounts and the report of the UN Board of Auditors are submitted to the UN General Assembly and reviewed by the Advisory Committee on Administrative and Budgetary Questions (ACABQ) and the Fifth Committee of the Assembly (see UNICEF Doc. E/ICEF/Organization/Rev.3, 24 April 1998).
2. The Joint Inspection Unit, created in 1976, has eleven members, appointed by the UN General Assembly on the basis of equitable geographical distribution. They serve in their personal capacity. According to the statute of the Unit, the Inspectors have the broadest powers of investigation in all matters having a bearing on the efficiency of the services and the proper use of funds. They provide an independent view through inspection and evaluation aimed at

- improving management and methods and at achieving greater coordination between organizations: see General Assembly Res. 31/192 of 22 December 1976.
3. See UNICEF Doc. E/ICEF/AB/L.184, and UNICEF History Series, Monograph XI, pp. 65–7.
 4. UN Doc. JIU/REP/86/11.
 5. The Heritage Foundation, *Backgrounder*, no. 50, 1 September 1987, 'UNICEF's Mounting Troubles'. The issue also referred to a particularly shocking incident for the agency: the discovery in June 1987 of a child pornography ring which involved the Director of the Belgian Committee for UNICEF and 14 other individuals, including a UNICEF employee.
 6. UN Doc. A/47/500, 7 October 1992.
 7. Recommendations from the Booz, Allen & Hamilton study are given in Doc. E/ICEF/1997/AB/L.1, 11 November 1996; critical issues identified by the study are in Doc. E/ICEF/1998/AB/L.5, 20 March 1998. See also *International Documents Review*, 6 February 1995.
 8. See *International Documents Review*, 6 March and 29 May 1995; *IHT*, 27–28 May 1995; *Le Monde*, 15 June 1995; UNICEF Doc. E/ICEF/1997/AB/L.2, 11 November 1996.
 9. Doc. E/ICEF/1998/AB/L.7, 26 May 1998.
 10. Doc. A/53/5/Add.2, 29 July 1998.
 11. Doc. E/ICEF/1998/AB/L.5, 20 March 1998.
 12. 'Glasnost at UNICEF as staff address insecurity issue', by D. Winch, *UN Staff Report*, June–July 1997, *International Documents Review*, 15 September 1997; *The InterDependent*, Spring 1998.
 13. *UNICEF Staff News*, no. 4, 1999, nos. 1 and 2, 2000.

Chapter 9 UNICEF's Challenges

1. 'Strategies for Individual Organizations, Annex to the Plan of Action for Active Multilateralism', [Danish] Ministry of Foreign Affairs, Danida, 1996, p. 17.
2. The Executive Directors have benefited from the support, advice and initiatives of their senior staff, among them, Charles Egger, Director of UNICEF's office in Paris, then Regional Director in India, then Deputy Executive Director for Programmes; in the 1970s. E. J. R. Heyward, Deputy Executive Director for Operations, introduced into the agency a more skilled public health and nutrition approach and improved the process by which field assessments were upgraded, as well as staff recruitment. In the 1980s, Richard Jolly, by publishing his *Adjustment with a Human Face*, brought the issues of debt and social justice to the fore, which initiated a debate with the World Bank and the IMF; he also had a role in the recruitment of social scientists and economists, bringing UNICEF closer to developing countries, Socialist nations and to the Nordic countries. Credit should also be given to writer-journalist Peter Adamson for the success of the early *State of the World Children Reports*.
3. UNICEF had its own independent, well-funded and skilled Evaluation Office, under the direction of S. S. Basta from 1986 to 1990. Its freedom of expression was rewarded by support and funds from the main donors.
4. UN Res. 57 (I), 11 December 1946.

5. UNICEF Doc. E/ICEF/1993/CRP.7, 27 January 1993.
6. UNICEF Doc. E/ICEF/1999/10, 13 April 1999, and UNICEF Press Release, 'Reaching the last child with polio vaccine', 7 October 2000.
7. UNICEF Doc. E/ICEF/1999/10, 13 April 1999.
8. Foreword by Thomas Hammarberg in J. R. Himes (ed.), *Implementing the Convention on the Rights of the Child: Resource Mobilization in Low-Income Countries*, UNICEF, International Child Development Center, Florence (The Hague: Martinus Nijhoff, 1995), p. vi.
9. UNICEF Doc. E/ICEF/1993/CRP.8, 24 February 1993.
10. UNICEF Doc. E/ICEF/1999/10, 13 April 1999.
11. UNICEF Doc. E/ICEF/1998/6/Rev.1, 1998, paras 75 and 98.
12. Carol Bellamy's opening statement to the annual meeting of the UNICEF Executive Board, 7 June 1999.

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