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# Quantifying the phantom jam externality: the case of an Autobahn section in Germany



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## Abstract

If not restricted by tolls, private decisions to drive on a highway result in inefficiently high usage which leads to traffic jams. When traffic demand is high, traffic jams can occur simply because of the interaction of vehicle drivers on the road, a phenomenon called phantom jam. The probability of phantom jams occurring increases with traffic flow. Unpriced externalities lead to inefficiently high road usage. We offer a method for quantifying traffic jam externalities and identifying and isolating the phantom jam externality. We examine the method by applying it to a specific highway section in Germany. The maximal congestion externality for the analyzed highway section is about 38 cents per vehicle and kilometer. Congestion charges that are calculated ignoring phantom jam externalities, can only internalize two-thirds of the true externality.

**Keywords:** Hypercongestion, Congestion costs, Stochastic capacity, Phantom jams, External costs

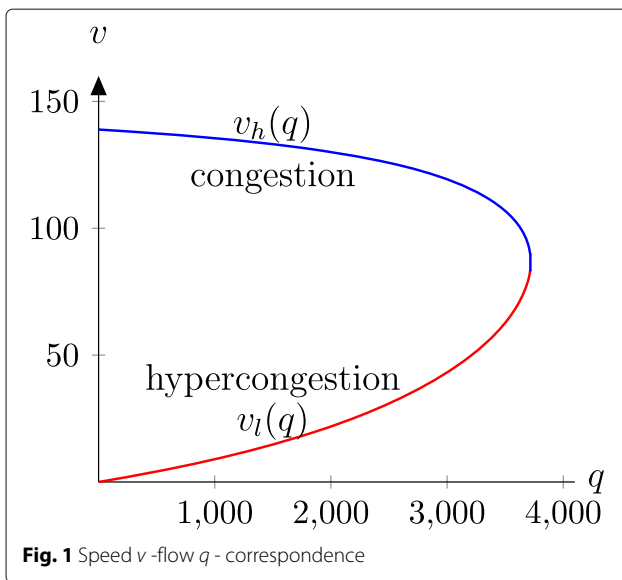
## 1 Introduction

Traffic congestion during the rush hour remains an observable phenomenon worldwide. It results in significant travel time losses for commuters, additional external environmental costs and a loss of attractiveness of the affected areas. Reasons for congestion on highways can be on the demand side, (on-ramps with high inflows or fluctuations in demand) and on the supply side (traffic accidents, construction sites, tunnels, inhomogeneous road design or simply insufficient capacity). Besides these reasons, [1–3] show that traffic jams can also occur randomly due to driving behavior. When traffic density exceeds a critical value, phantom jams may occur even in the absence of supply side reasons. Although density remains constant in their experiment, traffic is freely flowing initially, but breaks down after a while. To make the initial free flow unstable, it is sufficient that drivers on a highway merely interact with each other. For each phantom

jam, there may be a deterministic reason like tailgating, excessively fast driver reactions to speed changes, slow overtaking by a truck, slow reactions because of drivers inattentiveness or queue-jumping, but in the system, these driving errors occur stochastically and may or may not culminate in a traffic jam [4]. The probability of their causing a traffic jam increases with the saturation of the highway. For this reason, capacity cannot be considered as a fixed value, but seen rather as a stochastic concept [5, 6].

Whereas economists refer to the traffic state represented by the upper branch in a speed-flow diagram (see Fig. 1) as congested, because this traffic state already imposes marginal speed losses on other drivers (externalities), transportation engineering considers this traffic state as freely flowing. For economists, only the small horizontal part of the upper branch flows freely, because there is no externality. Given that, for our analysis, the section without externalities is small, we use the two terms synonymously, and refer to the upper branch as congested or as freely flowing traffic.

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Economists refer to the traffic state represented by the lower branch as hypercongestion, whereas traffic engineering refers to it merely as congestion. To avoid confusion, we refer to the lower branch as hypercongested or jammed traffic.

Although the European Union [7, chapter 7] currently uses a speed-flow model to calculate congestion costs, such models have not been used recently in the academic literature on economic congestion modeling, because, under the assumption of deterministic road capacity, they may yield dynamically inconsistent results. Nonetheless, we show that speed-flow models do indeed provide valuable results, if a stochastic concept of road capacity is incorporated. In this paper, we thus revisit speed-flow models by incorporating stochastic road capacity and derive an average cost curve that yields dynamically consistent results. We only consider congestion costs under prevailing traffic-flow conditions and do not analyze demand reactions due to congestion charges. However, the calculated congestion costs are based on real traffic flow-data and therefore, our model can be applied to any highway section for which the respective data is available. As we consider stochastic traffic-flow breakdowns, we are able to calculate the costs of phantom traffic jams and show that these jams that are caused by driving behavior, increase the deterministic congestion costs considerably. We calculate the congestion costs over the course of a day and obtain a maximum during the peak of the rush hour of about 38 cents per kilometer. The calculated congestion costs should be internalized by means of dynamic congestion charges.

The remainder of the paper is structured as follows. The following section contains the literature review. The third section describes our theoretical model, the fourth

section applies the model to German highway data and the fifth section contains a discussion while the sixth section concludes.

## 2 Literature review

Economic congestion models can be classified as bottleneck, bathtub, speed-flow and phantom jam models (see Table 1). The standard bottleneck model does not feature hypercongestion, since bottleneck capacity is independent of the length of the queue [8–11]. Modified versions of the model have been developed, in which capacity declines with the length of the queue [12, 13]. Different tolling systems can be evaluated regarding their ability to eliminate queuing in front of the bottleneck. [14] models the bottleneck capacity as a result of queue spillovers, and if the queue is large enough, bottleneck capacity drops. [15] explore the fact that interactions between drivers can reduce the capacity of a bottleneck, and determine how tolls should be set when accounting for such stochastic capacity.

The bathtub model [16–19] analyzes urban hypercongestion at an aggregate level. In the morning rush hour, cars enter the downtown urban center and when density is sufficiently large, traffic flow becomes inefficiently low and the outflow of cars decreases, which makes hypercongestion more persistent. A time-varying toll or traffic management systems should therefore avoid hypercongestion. Some of the above mentioned models involve simulations. Generally, simulations are also performed by engineers for specific roads and road networks. For instance, [24] builds a simulation based optimization framework for an optimal time-varying pricing of toll roads. The results enable, for example, the evaluation of toll adjustments regarding their impact on changes in demand, length of peak periods or toll revenue. [25] show that macroscopic hypercongestion can occur as a purely emergent effect of dynamic equilibrium behaviour on a

**Table 1** Different models of traffic congestion

Model	Main/seminal authors	Source of externality	Economic policy
Bottleneck	[11]	demand exceeds bottleneck capacity	toll to change departure times
Bathtub	[16, 19]	traffic jam at one point spreads into large area	toll to reduce inflow in congested area
Speed-flow	[20–22]	other drivers induce speed reduction	toll to reduce number of vehicles
Phantom jam	[15, 23]	unspecified driving errors result in stochastic traffic flow break down	toll to reduce number of vehicles and change departure times

network, even if the underlying link dynamics do not exhibit hypercongestion.

Speed-flow models directly use the fundamental diagram to analyze congestion and hypercongestion. However, [26] shows that in speed-flow models, hypercongestion is dynamically infeasible when considering capacity as deterministic. In order to depict hypercongestion in a static model with continuous demand, inflows onto the road must have exceeded the maximum possible inflow at some point in the past, which is inconsistent with the concept of maximum deterministic capacity. Moreover, [26, 27] shows that for roads without a downstream bottleneck, the average cost curve is backward-bending, and intersections with the demand curve yield multiple and unstable equilibria<sup>1</sup>.

In contrast, traffic engineers still use speed-flow models to determine the capacity of highways, for instance in Highway Capacity Manuals. To incorporate the fact that road capacity is not a fixed value, [5, 28] and [29] show how to implement the stochastic nature of traffic flow breakdowns.

We revisit speed-flow models by incorporating stochastic road capacity. We calculate the expected costs of congested and hypercongested traffic states. In our application, we obtain a dynamically consistent average cost curve that is not backward-bending. This is due to the fact that the probability of costly traffic hypercongestion occurring, increases with flow as well.

As we only consider congestion costs under prevailing traffic-flow conditions, we are not able to analyze demand reactions, because traffic-flow cannot be equated directly to demand. For this reason, we do not offer a complete economic model that allows for analyzing welfare gains due to congestion charges. However, speed-flow data offers a very precise description of traffic situations and is available for various road sections in developed countries. We do not need to make assumptions about travel behavior, as our model can be applied directly to road sections for which respective data is available.

A stochastic capacity approach enables us to establish a static model using the speed-flow diagram. For some flow rates, there are two types of speed, congested and hypercongested, and the probability as to which of the speeds prevail depends on the flow. A driver entering the road to travel a certain distance faces a stochastic travel time, depending on the number of cars on the

road. The idea that the expected costs depend on two possible outcomes, congestion and hypercongestion, has been formalized by [23] for the special case of a circuit on which density is constant<sup>2</sup>. We augment the existing model to handle real highway traffic data, and incorporate the capacity drop. In a similar approach, [15] assume two possible outcomes of bottleneck capacity caused by endogenous non-recurring congestion, and also allow for an endogenous probability of breakdown, where the probability is increasing in the flow. However, they consider a bottleneck model, whereas we use the speed-flow model. Furthermore, they do not apply their approach to real data, but simulate equilibria with and without tolls.

### 3 Stochastic speed-flow model

As the famous speed-flow diagram shows traffic on a highway section can either be congested at a (high) travel speed of  $v_h$  or jammed at a low travel speed of  $v_l$ , both depending on the flow  $q$  of cars using the highway during the same time interval. Figure 1 shows  $v_h$  as the upper branch and  $v_l$  as the lower branch of the speed-flow correspondence.

When traffic breaks down, the input flow  $q_i$  entering a highway section is higher than the output flow  $q_o$  leaving the highway section because of the capacity drop. As the inflow is larger than the outflow, a queue develops, whereas when the traffic is not hypercongested, input and output flow are equal. As our underlying model is static, we need to make one assumption that makes it possible to deal with the capacity drop in this model. We assume for the lower branch that the empirical speed flow correspondence describes the output flow speed. However, the input flow describes how many cars want to use the highway section and determines the possibility of breakdowns.

If traffic does not break down, the input flow equals the output flow and the speed is  $v_h(q_i)$ . With probability  $p(q_i)$ , traffic breaks down and the speed is  $v_l(q_o)$ . [14, Table 1] presents findings from the transportation engineering literature on throughput drops, and identifies a median estimate for the size of the drop of 10% with estimates ranging as high as 25%. Our estimates for the capacity drop on the highway section range from 3% to 13%. We assume that there is a function  $q_{cd}(q_i)$  which describes the capacity drop of the considered highway section, that is, the output flow  $q_o$  if a breakdown occurs at an input flow of  $q_i$ . In the empirical part of our paper we assume that  $q_{cd}(q_i) = 0.9 q_i$ , a ten percent capacity drop. Compared to [30],  $q_i$  can be considered as the pre-queue capacity.

<sup>1</sup>[27] also shows that hypercongestion will occur as a dynamic equilibrium phenomenon, either on a road with a queuing facility in front of its entrance, or on road segments with a downstream bottleneck. This applies provided demand is sufficiently large and that in this case, the average cost curve is not backward-bending, but will eventually rise vertically. As these weaknesses hamper a reasonable economic interpretation of hypercongested traffic states of roads without a downstream bottleneck, deterministic speed-flow models have no longer been considered in recent economic research.

<sup>2</sup>[1, 2] and [3] show experimentally that traffic jams can occur on a circuit even if the number of cars is constant and therefore demand is fixed.

To summarize, in our model, the travel speed depends on  $q_i$  and is either high (but congested)  $v_h(q_i)$  with probability  $1 - p(q_i)$  or low (and jammed)  $v_l(q_{cd}(q_i))$  with probability  $p(q_i)$ . Because the expected speed depends only on the input flow, we drop the subindex  $i$  below and only write  $q$  for the input flow.

The expected travel speed can be written as

$$E_v(q) = p(q)v_l(q_{cd}(q)) + (1 - p(q))v_h(q). \tag{1}$$

The marginal speed losses that an additional driver imposes on subsequent drivers can be written as

$$\begin{aligned} \frac{dE_v}{dq} &= \frac{dv_h}{dq} - \frac{dp}{dq} (v_h(q) - v_l(q_{cd})) \\ &\quad - p(q) \left( \frac{dv_h}{dq} - \frac{dv_l}{dq_{cd}} \frac{dq_{cd}}{dq} \right). \end{aligned} \tag{2}$$

Eq. 2 can be split into two parts. The first term is the normal speed loss due to congestion ( $dv_h/dq$ ), while the second is the hypercongestion adjustment that incorporates the probabilities of a traffic jam.

To simplify matters we ignore drivers' heterogeneity and that commuters prefer reliable highway travel [31–33] but assume homogenous and risk neutral drivers. Travel time costs  $c$  then depend only on the speed, which in turn depends on the number of vehicles per hour, and the expected travel time costs  $C$  of a driver are

$$C(q) = p(q)c(v_l(q_{cd}(q))) + (1 - p(q))c(v_h(q)). \tag{3}$$

When we assume homogenous drivers, these costs are the average costs of all vehicles<sup>3</sup>.

Social costs are  $SC = q \cdot C(q)$  and marginal social costs are  $MSC = C + q \cdot dC/dq$ . The external effect (on other drivers), which is not taken into account by individual drivers, is  $q \cdot dC/dq$ . The marginal external travel time costs are:

$$\begin{aligned} q \frac{dC}{dq} &= q \left[ (1 - p) \cdot \frac{dc}{dv} \frac{dv_h}{dq} + p \cdot \frac{dc}{dv} \frac{dv_l}{dq_{cd}} \frac{dq_{cd}}{dq} \right. \\ &\quad \left. + \frac{dp}{dq} (c(v_l(q_{cd})) - c(v_h(q))) \right]. \end{aligned} \tag{4}$$

Considering a distance of  $s$  and a value of time of  $t$ ,  $c(v) = ts/v$  and  $dc/dv = -ts/v^2$ , Eq. 4 can be written as:

$$\begin{aligned} q \frac{dC}{dq} &= q \left[ (1 - p) \cdot \frac{(-ts)}{v_h^2} \frac{dv_h}{dq} - p \cdot \frac{ts}{v_l^2} \frac{dv_l}{dq_{cd}} \frac{dq_{cd}}{dq} \right. \\ &\quad \left. + \frac{dp}{dq} \left( \frac{ts}{v_l} - \frac{ts}{v_h} \right) \right]. \end{aligned} \tag{5}$$

Rearranging Eq. 5, yields the congestion and hypercongestion costs

$$\begin{aligned} q \frac{dC}{dq} &= \underbrace{-qts \left[ \frac{1}{v_h^2} \frac{dv_h}{dq} \right]}_{\text{Deterministic congestion costs}} \\ &\quad - \underbrace{qts \left[ p \left( \frac{1}{v_l^2} \frac{dv_l}{dq_{cd}} \frac{dq_{cd}}{dq} - \frac{1}{v_h^2} \frac{dv_h}{dq} \right) + \frac{dp}{dq} \left( \frac{1}{v_h} - \frac{1}{v_l} \right) \right]}_{\text{Stochastic hypercongestion adjustment}}. \end{aligned} \tag{6}$$

The first term of Eq. 6 represents the congestion costs due to speed losses on the upper branch of the speed-flow curve in a deterministic setting (Deterministic congestion costs). The second term incorporates the probabilities that come into play in a stochastic setting (Stochastic hypercongestion adjustment). As congested traffic only prevails with probability  $1 - p$ , the congestion effect is overestimated in a deterministic setting insofar as the congestion effect in a deterministic setting is assumed to apply all the time. The term  $(p \cdot (-1/v_h^2 \cdot dv_h/dq))$  in the hypercongestion adjustment corrects this. The term  $(1/v_l^2 \cdot dv_l/dq_{cd} \cdot dq_{cd}/dq)$  in the hypercongestion adjustment displays the marginal costs in hypercongested traffic, and the last term  $(dp/dq \cdot (1/v_h - 1/v_l))$  shows the expected speed losses due to phantom traffic jams.

The part labeled stochastic hypercongestion adjustment therefore augments the speed-flow model for hypercongested traffic states and thus incorporates a traffic state that could not have been analyzed with the earlier deterministic speed-flow models. If one wants to exclude the capacity drop,  $q_{cd}$  can be set equal to  $q$ , which eliminates the corresponding derivative in Eq. 6.

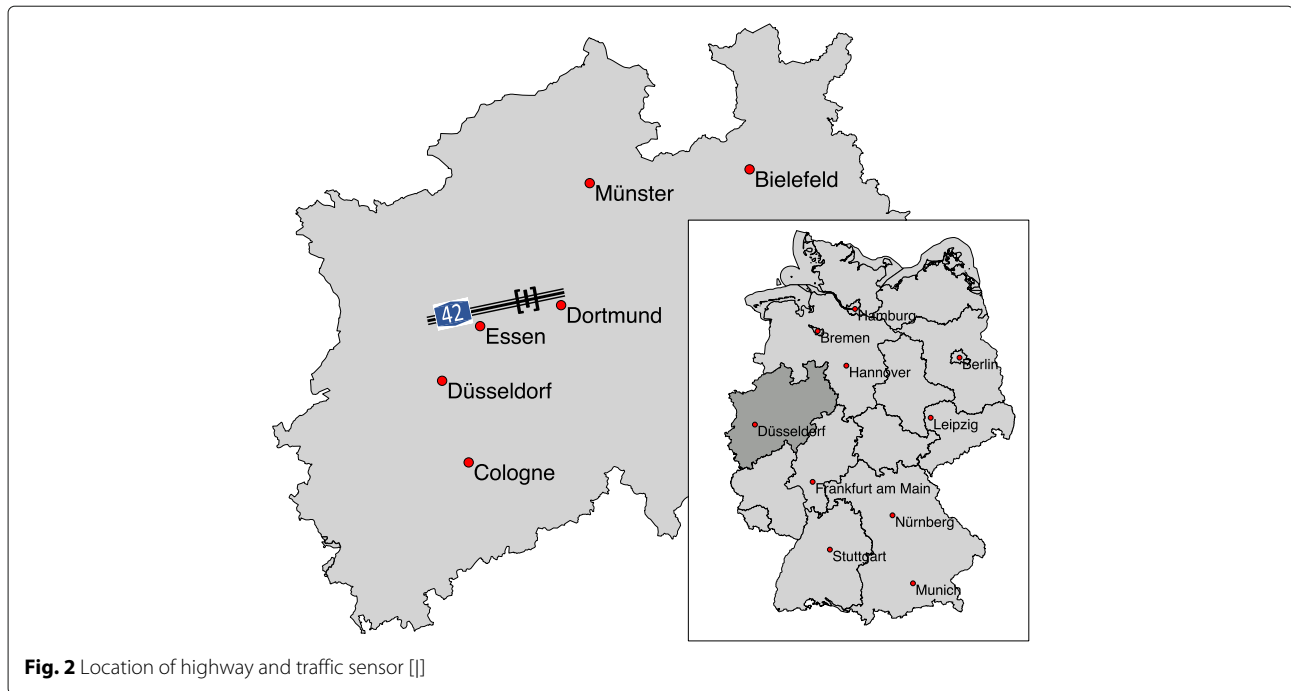
Expected average travel time costs are increasing in  $q$  if  $dC/dq > 0$  which depends on the specific functions that describe the road section, but is independent of time costs and distance travelled.

#### 4 Application to traffic data of the highway A42

Similar to the U.S. Highway Capacity Manual, the German Highway Capacity Manual (HBS) describes the design capacities of highways and provides standardized methodologies and values for evaluating the performance of highway sections. Underlying research for the HBS comprises amongst others, the specification of the functional forms describing the speed-flow relationships, as well as the functional form of the distribution of the traffic flow breakdown probability. To calculate the effects of Eq. 6, we need to know those functional forms. With this knowledge we are able to calculate the expected marginal speed losses depending on the number of cars traversing the highway section. For this reason, we apply the same methodology as in the HBS following [5, 29, 34, 35]<sup>4</sup>.

<sup>3</sup>As common in congestion models (compare Table 1), we only include travel time costs. Further research and other types of models are needed to extend calculations to other internal or external cost components.

<sup>4</sup>As we want to give an example how to use our theoretical model to calculate congestion costs, we keep the calculation quite simple. We are aware of the fact, that more sophisticated methods are available for example for the calculation of the breakdown probability.



**Fig. 2** Location of highway and traffic sensor [1]

#### 4.1 Data

We use traffic data for the highway section 44092161 from Straßen.NRW for the highway A42 which is located in the northern Ruhrgebiet in North Rhine-Westphalia (see Fig. 2). The highway section lies in a metropolitan area and has two lanes and the speed limit is 100 km/h. We employed data for 5-min intervals covering the flow in veh/5 min, speed in km/h and the density in veh/km. Speed and flow are available separately for cars and trucks. Local speeds are converted into space mean speeds following [29].

As the highway capacity depends on weather conditions and the amount of daylight, we match the traffic data with weather and sunrise and sunset data<sup>5</sup>. By doing so, we can exclude all intervals where road capacity was below the maximum possible capacity. Rain, darkness and frost, for instance, influence road capacity negatively. In addition, this information can also be used directly to analyze the impact of weather conditions on external costs<sup>6</sup>.

#### 4.2 Functional forms of speed-flow relationships

The fundamental relationship describes the relation between flow  $q$ , density  $k$  and space mean speed  $v$ . [36] compare the performance of eight different functional forms in modelling different traffic regimes. They find

that each model has certain advantages in representing specific traffic regimes, but fails to represent others. [37, 38] compare Greenshield's single-regime, Pipe's two-regime and Van Aerde's single-regime model. They demonstrate the shortcomings of Greenshield's and Pipe's models in capturing the entire range of traffic stream situations. They find that the four-parameter Van Aerde model is able to reflect different traffic situations on different road types, as it best approximates the field data. Van Aerde's ([39]) model describes the speed-density relationship by means of the minimum distance headway between consecutive vehicles. In a stable relationship between traffic density, traffic flow and space mean speed, the Van Aerde model can be written as

$$q(v) = \frac{v}{c_1 + c_2/(v_0 - v) + c_3v}, \quad (7)$$

where  $c_i$  are parameters of the function and  $v_0$  is the speed at a flow or density of zero. The Van Aerde function is backward-bending and each value of  $q$  can be assigned to one speed of congested  $v_h$ , as well as to one speed of hypercongested  $v_l$  traffic. [29] analyze traffic flows on German highway segments in order to revise the design capacities. They found that the Van Aerde model provides the best fit for highway sections where hypercongestion occurs<sup>7</sup>. For this reason, we calibrate the

<sup>5</sup>Data on rainfall and temperatures are from the Deutscher Wetterdienst, Germany's national meteorological service, and sunrise and sunset data are taken from the webpage: <https://www.timeanddate.de/sonne/deutschland/muenster?monat=1&year=2015>.

<sup>6</sup>A figure that shows how rain and darkness increase the marginal external costs is provided in the Appendix: [Additional costs caused by rain and darkness](#).

<sup>7</sup>To obtain good estimates for the Van Aerde model, further data cleansing is necessary, such as removing intervals with temporary obstacles. Moreover, all data points where the standard deviation of the speed travelled in the 5-min intervals and in the corresponding 60-min interval exceeded a value of 10, are removed for the estimation of the speed-flow relationship. The data cleansing is described in both [5, 29].



four parameters ( $c_1, c_2, c_3, v_0$ ) of the Van Aerde function, minimizing the squared errors with respect to speed, flow and density following [29]. The parameters are displayed in Table 2 in the appendix. The model is also employed by [40] to calculate link-specific free flow travel times.

### 4.3 Probability of traffic flow breakdowns

In the fundamental diagram, coming from very low traffic flows corresponding to high speeds, the more cars use this highway section per hour, the greater the probability that the traffic will break down. It is widely accepted in the literature that the breakdown flow/density has properties of a random variable [5, 6, 41, 42]. Focusing on highway capacity analysis, [5, 29] use the non-parametric Product Limit Method of [43] to calculate the breakdown probabilities. The method builds on the idea that for high traffic flows, it is possible to observe either freely flowing/congested traffic or hypercongested traffic in the next interval<sup>8</sup>. For this reason, it is possible to calculate the number of intervals with an observed traffic volume of  $q$  which are not followed by traffic breakdowns (censored intervals), and the number of intervals with traffic volume  $q$  that are indeed followed by a traffic flow breakdown in the next interval. Inserting this information into the Product Limit Function, enables calculating the breakdown probability. Applying the Product Limit Method to traffic data requires defining a threshold speed, above which traffic is congested/freely flowing, and below which traffic is hypercongested with stop-and-go patterns. [5] found out that a threshold speed of 70 km/h is representative for German highways. For this reason, we follow [5, 44] and also employ a threshold speed of 70 km/h<sup>9</sup>.

[5] found that the normal Weibull distribution best fits the non-parametric distribution function of the investigated German motorway sections. The distribution function of the Weibull distribution has the following form:

$$F(q) = 1 - e^{-(q/\beta)^\alpha}, \quad (8)$$

where  $q$  is the traffic volume,  $\alpha$  is the shape parameter and  $\beta$  is the scale parameter. We follow the approach of [5] to determine the distribution of traffic flow breakdowns.

As breakdowns of traffic flows occur suddenly, only short time intervals are appropriate for analyzing traffic breakdowns. The time intervals employed in the empirical literature vary between 1-minute [45] and 10-minute intervals [44]. We follow [5, 29], who use 5-min intervals to estimate the parameters of the Weibull distribution. By assuming that the variance of the traffic flow is normally distributed over the interval, it is possible to convert

the Weibull distribution function to hourly intervals. The procedure is described in detail in [5], and is necessary, as the capacity estimation with the Van Aerde function and the calculation of time costs also builds on hourly data. The parameters are presented in Table 2 in the appendix. Figure 3 shows the speed-flow relationship and the Weibull distribution functions. The breakdown probability distribution function for hourly intervals is shifted inwards, as the probability that traffic flow will break down within the next hour is *ceteris paribus* higher than the probability that the traffic flow will break down within the next five minutes. The displayed distribution functions were calculated including all weather and light conditions. Breakdown probabilities would increase *ceteris paribus* if only time intervals with, for example, rainfall were considered for calculation.

Knowing the functional forms of the speed-flow relationships and the breakdown probabilities, we are able to calculate the external costs. The functional form of the Van Aerde function allows for calculating the marginal speed changes caused by additional drivers on the road per hour (from  $q$  to  $q + 1$ ). The distribution function of the breakdown probability yields the probability of the traffic states of congestion or hypercongestion prevailing. More precisely, the breakdown probability measures the probability that the traffic flow will break down in the next interval given the traffic flow in this interval. However, using this probability for the traffic state of hypercongestion is not entirely correct as at this traffic state, flow has already broken down in previous intervals. As the hypercongested intervals are quite short in our data (approximately 14 minutes), the error we make using the breakdown probability also for the state of hypercongestion is small. Furthermore, each additional driver using the road per hour, marginally increases the probability of a breakdown. For this reason, we also need to investigate the changes in  $p$  for increases from  $q$  to  $q + 1$ .

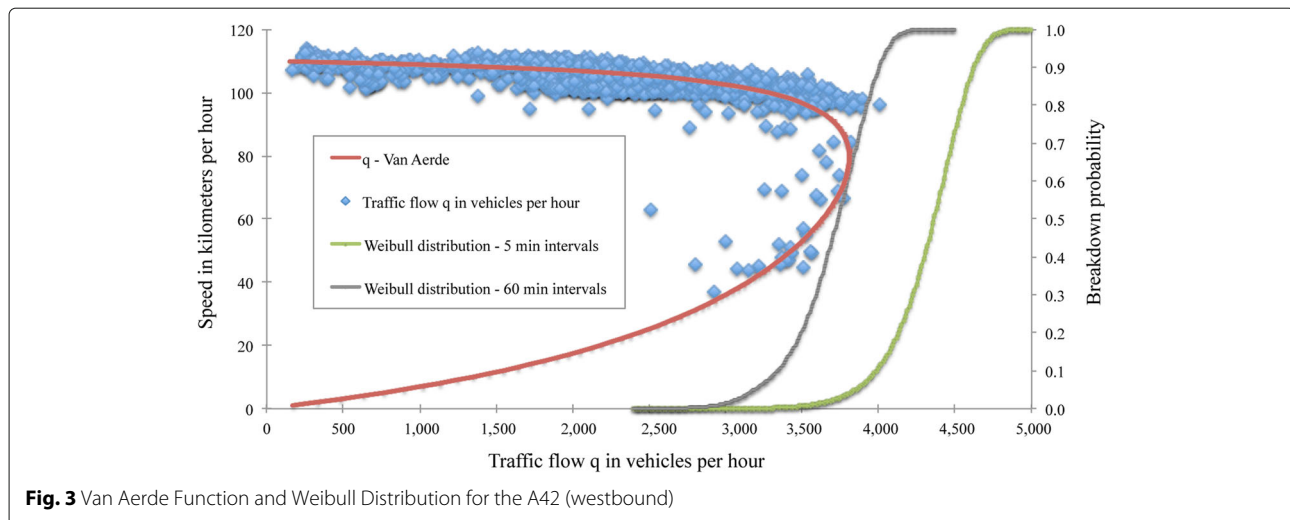
### 4.4 Capacity drop

The capacity drop has received considerable attention in transportation science literature. It describes the observation that the discharge rate of hypercongested traffic is lower than the maximum flow in congested but freely flowing traffic [30, 46]. At a traffic breakdown, in our model, the traffic state simply switches from the congested to the hypercongested branch. The capacity drop renders the hypercongested traffic state more persistent, because, due to the lower traffic flow, traffic demand has to fall to a much lower level to dissolve the traffic jam [47].

Research has tended to concentrate on the mechanism of the capacity drop phenomenon at bottlenecks, taking into account various aspects like the impact of driving behavior [48], the existence of lane-drops, on-ramps with

<sup>8</sup>We only include traffic flow breakdowns at traffic flows greater than 2,400 vehicles per hour. With lesser flows, traffic breakdowns are probably caused by bottlenecks.

<sup>9</sup>In robustness analyses we found out, that changes in the threshold speed within a range between 60 and 80 km/h only marginally affect the shape of the probability distribution function.



or without ramp controls [49, 50] or the impact of different jam types like standing queues or stop-and-go waves, e.g. [30]. The results of [30] indicate that the outflow of stop-and-go waves is lower than those of standing queues. As stop-and-go waves are especially relevant for phantom jams, their results indicate the importance of this phenomenon in this context.

Estimates of the capacity drop range between 3% and 18%, with [49] obtaining this entire range of estimates. [46, 50] have estimates in the medium range of 6% and 15% respectively. The US [51] recommends 7% as a default value. [52] augments the Van Aerde Model by an additional parameter, so as to take the capacity drop into account and applies it to German highway data. He finds that capacity drops by 11% when the traffic flow breaks down. [14, Table 1] presents findings of transportation engineering literature about throughput drops and identifies a median estimate for the size of the drop of 10% with estimates ranging as high as 25%.

Our estimates for the capacity drop on the highway section range from 3% eastbound to 13% westbound. As the studies cited in the previous paragraph perform more extensive and sophisticated research on the extent of capacity drops than is done in this paper, we simply assume a medium value of 10% in our calculations. Within the framework of our model, we assume that the capacity drop only affects hypercongested traffic states. When traffic breaks down, we assume a 10% flow loss and therefore, the shift from the upper to the lower branch occurs diagonally, resulting in even greater speed losses. For this reason, we use the Van Aerde function for the whole range of traffic situations and do not estimate the upper and the lower branch separately, as do [53]. We also assume that in the state of hypercongestion, the traffic flow is 10% lower, so that the dissolution of traffic jams is less efficient.

#### 4.5 Travel time costs

Following the German guidelines for infrastructure planning, we differentiate between three different travel time cost categories. There are private trips (for shopping, leisure activities or driving to the workplace and back), business trips (during working hours) and trips of heavy-duty vehicles (trucks). The German methodology handbook for the federal infrastructure plan differentiates between private and business time cost parameters, with both increasing in total trip length [65, pp. 97-101]<sup>10</sup>. The study “Mobility in Germany” contains the average car trip lengths, as well as the trips broken down by purpose [66, p. 28, p. 89]. However, the results include all trips and not just those on highways. For this reason, we made the assumption that the average private trip length of approximately 18 km is somewhat greater for trips on highways (45 km). This assumption is necessary, because, as mentioned above, the value of time function is upward-sloping with the trip length. The corresponding time costs are 8.17 Euro/h. The average length of business trips on highways is assumed to be 100 km (time costs: 30 Euro/h) [65, pp. 97-101].

There are basically two types of heavy-duty vehicles on the road: normal trucks and semi-trailer trucks. Due to different trip lengths and vehicle specifications, the drivers’ wages (17.64 and 20.14 Euro/h) and the capacity maintenance costs (5.81 and 9.34 Euro/h) differ [65, pp.

<sup>10</sup>There is evidence that values of travel time are higher in heavily-congested traffic than under free-flow conditions because stop-and-go driving is frustrating [55–57]. Allowing for this effect would increase the marginal external costs of congestion. Slower highway traffic induces progressively fewer severe accidents [58] as well as a better environmental performance [59]. However, this statement only holds unambiguously, if the number of vehicles remains unchanged. We analyze an increase in traffic density that may result in reduced fast traffic, but the overall effect on accidents and environment is ambiguous. We therefore do not include this externality in our calculation. Furthermore, these externalities may already be internalized by existing gasoline taxes [60].

133-134]. Moreover, the methodology handbook also offers an average value of time for transported goods of 6.88 Euro/h, with an average loading factor of 0.7 [65, p. 101]. The total time costs for normal trucks are therefore assumed to be 28.27 Euro/h and 34.30 Euro/h for semi-trailer trucks. On this highway section, among heavy-duty vehicles, the shares of normal trucks versus semi-trailer trucks are approximately 2/3 versus 1/3, which yields an average time cost value for heavy duty vehicles of 30.28 Euro/h.

The shares of trips by purpose are also from the Mobility in Germany study, although the trip purposes, including routes on highways may differ from those within urban centers. However, detailed data for highway trips is not available. The same applies to the average rate of vehicle occupancy for cars, to which we apply a value of  $r_{VO}$  of 1.1 [54, p. 8]. The cost factors are weighted by the share of private ( $w_p$ ), business ( $w_b$ ) and heavy duty vehicle ( $w_{hd}$ ) trips.

As the time costs of 8.17, 30.00, and 30.28 Euro/h for private, business, heavy-duty vehicle-trips respectively, are given in prices with base year 2012, the GDP deflator has been applied to extrapolate them to 2019<sup>11</sup>. The time cost parameters employed in the cost calculations therefore equal 9.22, 33.87, and 34.18 Euro/h respectively.

It should be noted that the congestion effect corresponding to the upper branch of the speed-flow curve, barely affects heavy-duty vehicles, as their maximum permissible speed in Germany is 80 kilometers per hour. They do not incur significant travel time prolongation in congested traffic on the upper branch of the speed-flow curve<sup>12</sup>. The travel time cost parameter  $c_{con}$  is:

$$c_{con} = w_p \cdot r_{VO} \cdot 9.22 \text{ €} + w_b \cdot r_{VO} \cdot 33.87 \text{ €} = 13.40 \text{ €}, \quad (9)$$

where the weights are  $w_p = 0.88$  and  $w_b = 0.12$ .

The hypercongestion externality is relevant for all vehicles on the highway, including heavy-duty vehicles. For this reason, the weights are somewhat different at  $w_p = 0.77$ ,  $w_b = 0.10$  and  $w_{hd} = 0.13$ .

$$c_{hyper} = w_p \cdot r_{VO} \cdot 9.22 \text{ €} + w_b \cdot r_{VO} \cdot 33.87 \text{ €} + w_{hd} \cdot 34.18 \text{ €} = 15.98 \text{ €} \quad (10)$$

Evaluating the travel time losses due to the normal congestion effect and those due to hypercongestion with the cost parameters, enables us to calculate external congestion costs that depend on the current traffic flow situation.

## 4.6 Results

Figure 4 shows the total expected private, marginal and social travel time costs (without and with capacity drop) that have been calculated with the above mentioned time cost parameters.

The expected average costs curve (blue line) is upward-sloping. However, compared to the external costs, the slope is quite moderate, underlining the importance of internalizing the external costs in order to obtain socially acceptable quantities.

Figure 5 shows the marginal external cost functions for the highway section with and without capacity drop (indicated with CD). The effects are split as in Eq. 6 in the deterministic congestion effect (blue - dotted) and the stochastic hypercongestion adjustment (red - striped). As the cost functions display the expected costs of a specific traffic volume  $q$ , they increase monotonously in  $q$ .

The upward-sloping cost curve and the surge at very high traffic flows are driven by three factors:

- 1 The more vehicles that want to use the road at the same time, the more other vehicles are affected by travel time losses. If marginal effects were constant over the entire traffic flow range, this would result in a linearly increasing cost function.
- 2 However marginal effects of additional drivers are not constant over the entire traffic flow range, as the slope of the Van Aerde function at the apex is much steeper than at low traffic flows.
- 3 The probability that the traffic flow breaks down increases with flow, and therefore, the costs of the shift from congested to hypercongested traffic become more relevant at higher traffic flows. This overcompensates for the fact that the absolute speed losses due to breakdowns decrease with  $q$ .

These marginal cost functions enable us to assign corresponding costs to each traffic flow observed on the highway. Our next step is thus to use the observed traffic flow for an average Thursday (public and school holidays excluded) at this highway section of the A42 (see Fig. 6).

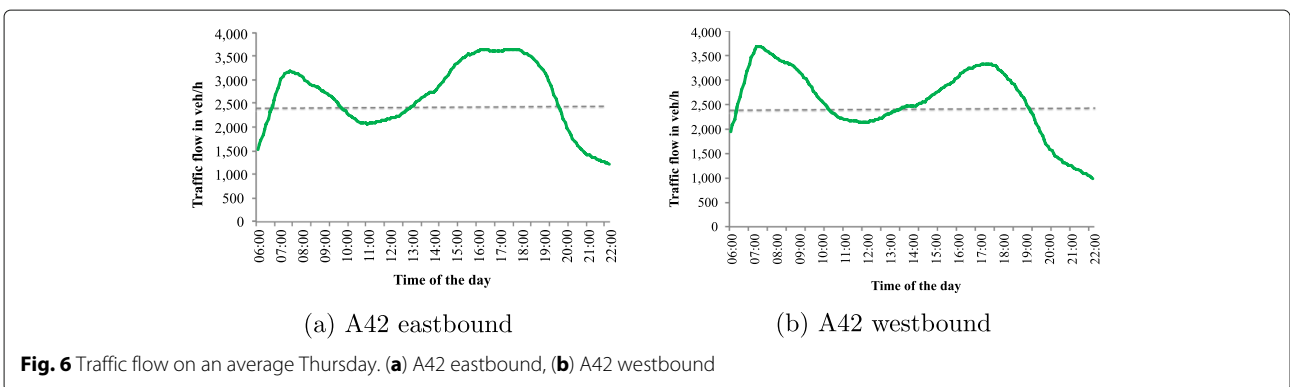
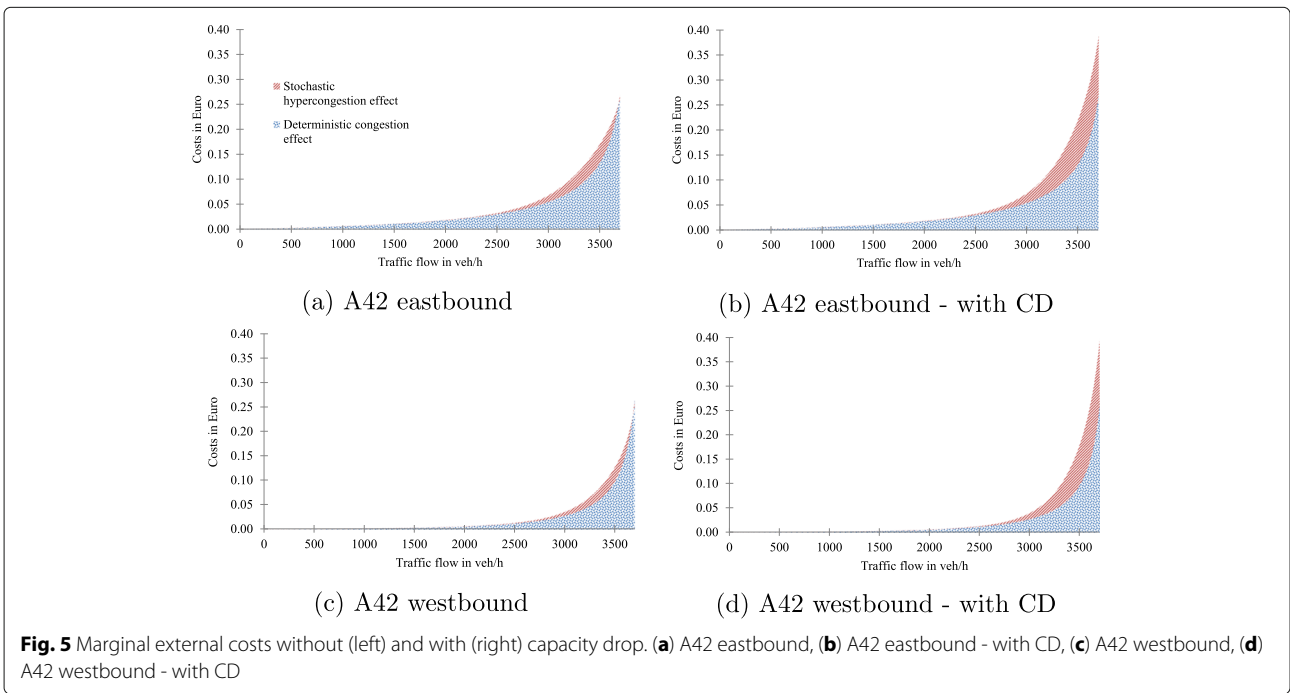
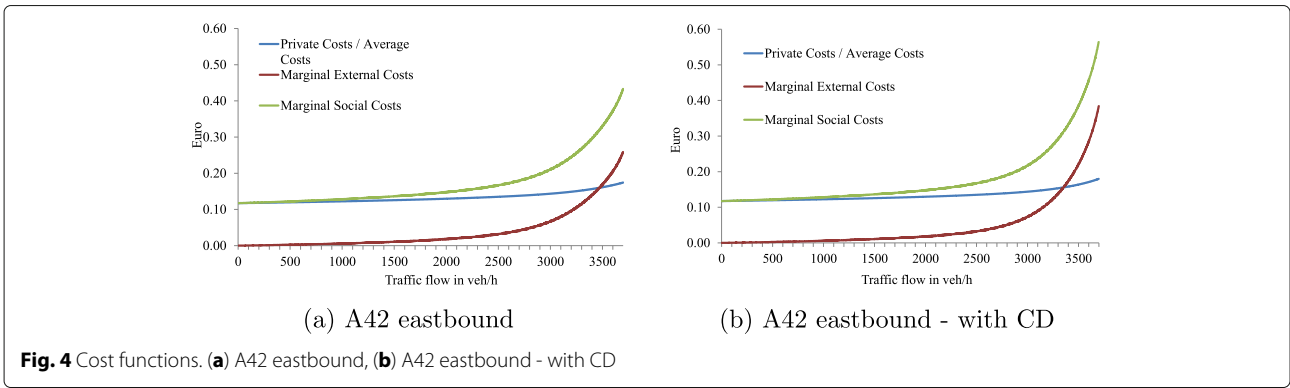
Figure 7 shows the external congestion costs (blue - dotted), as well as the hypercongestion adjustment (red - striped). It is evident that at peak times, due to the increase in probability of a traffic breakdown, the costs of hypercongestion become more pronounced, whereas in off-peak times, these costs equal zero. More precisely, when the flow exceeds approx. 65% of design capacity flow (striped line in Fig. 6), the hypercongestion costs start to increase. This effect becomes especially relevant when the capacity drop is taken into account as well (Fig. 7b and d).

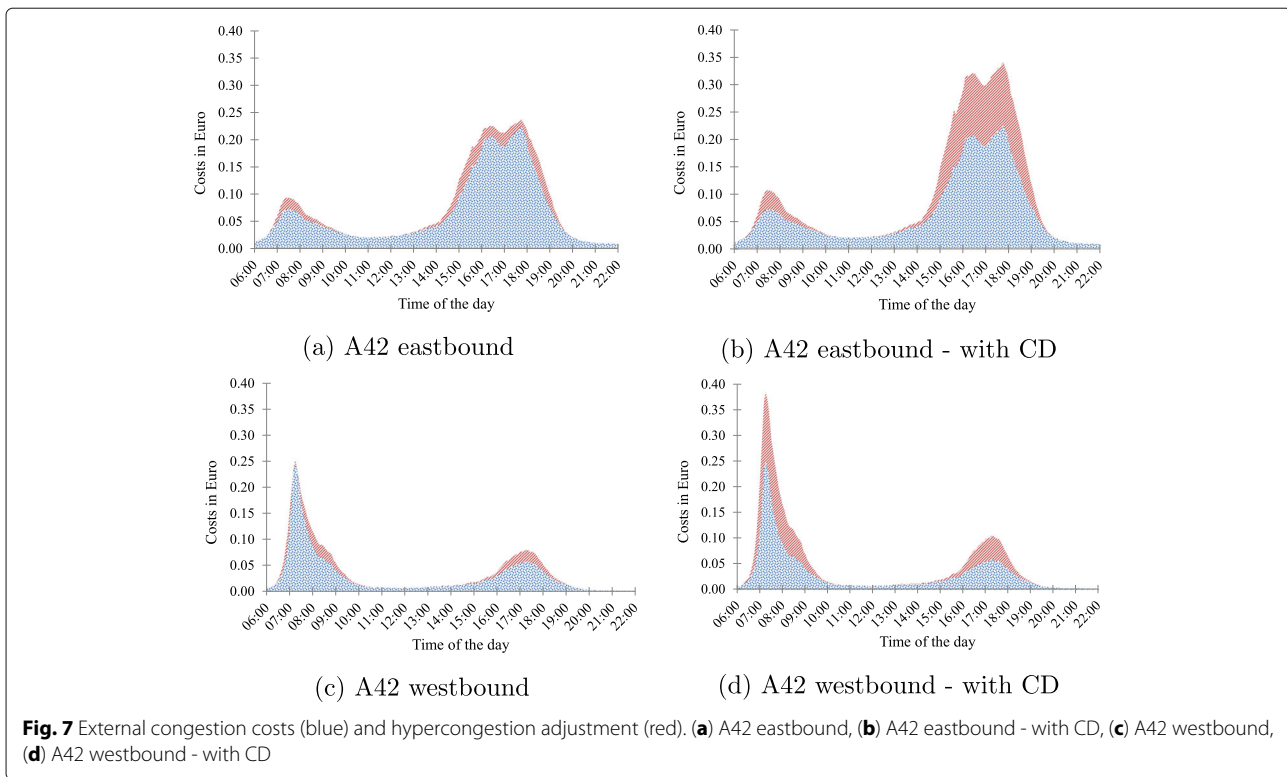
In off-peak periods, the probability of a random breakdown is close to zero, as driver errors, except for those causing accidents and thereby bottlenecks, do not affect

<sup>11</sup>The GDP deflator is taken from the Destatis Genesis Database, time series no. 81000-0033.

<sup>12</sup>As the apex of the Van Aerde function is at a speed of 70 km/h (eastbound) and 80 km/h (westbound), we accept a small error with the assumption that heavy duty vehicles are not affected by travel time prolongation on the upper branch. However, we believe that the error is small and that travel time losses in congested traffic are primarily an issue for cars.







the stability of the traffic flow up to a certain saturation level and therefore, the hypercongestion externality is zero as well. Traffic breakdowns at low traffic flows are caused by bottlenecks and should therefore be analyzed with bottleneck models.

In Fig. 8 in Appendix: [Additional costs caused by rain and darkness](#) we use the information on different weather and daylight conditions to show that this information influences traffic flow conditions and thus also congestion costs. Using only time intervals without daylight and with rainfall, the breakdown probability function shifts inwards and thus the undesired traffic state of hypercongestion becomes more likely. This increases the marginal costs by approximately 8 cents in the afternoon peak on the A42 eastbound compared to Fig. 7b. Contrarily, if only favorable weather and light conditions are included in the calculation, external costs would be lower compared to the baseline case.

In total, we identify a currently non-internalized congestion externality for this highway section of a maximum of about 38 cents per vehicle and kilometer. The average externality ranges roughly between 1.6 and 4.6 Euro cents, when costs are spread equally over all intervals. More precisely, the average externality in the eastbound direction lies between 3.7 and 4.6 Euro cents without and with capacity drop respectively. On the westbound section the average externality, ranging within 1.6 and 2.0 Euro

cents, is lower due to fewer hours of traffic congestion. The values may be on average large enough to justify a congestion charge, when considering the costs of the charging technology of arguably 2.5 Euro cents per kilometer. If this is not the case yet, as the values of the westbound direction might suggest, decreasing costs of the charging technology and increasing congestion will probably make congestion charges profitable in future.

## 5 Discussion

The absolute size of the external costs we obtain can only be taken as a reference value for other highway sections, because they are very specific to the respective traffic situations. The results depend on the estimated speed-flow relation and the breakdown probability, and these can be very different among different highways and highway sections. The highway section that we consider, for example, has a speed limit of 100 km/h. Therefore, the congestion externality of a car tends to be rather small, compared to sections with no speed limits, because the free flow velocity does not legally exceed 100 km/h. In general, the lower the speed differences between different cars on the highway, the more stable is the traffic flow. Therefore, speed limits tend to smoothen out the traffic and therefore reduce the probability of phantom jams. Because the hypercongestion externality depends on

both the value of the breakdown probability and the marginal breakdown probability, the overall effect on the hypercongestion externality is ambiguous. Because travel time costs are relatively higher in hypercongestion [55–57], and commuters may be risk averse and prefer reliability [31–33], using the values of the German methodology handbook for the federal infrastructure plan, we rather underestimate the hypercongestion externality.

Autonomous cars will increase the capacity of a highway as well as reduce the occurrence of phantom jams [61]. Vehicle to vehicle (V2V) communication transmits information between vehicles on the road in real-time, enables the anticipation of other cars' actions and contributes to the stability of traffic flow. While it is not clear how autonomous cars and traditional drivers would interact, especially because we do not know how the autonomous cars will be programmed or how the artificially intelligent car [62] will react to traditional drivers, autonomous cars should be able to avoid facilitating phantom jams, and may therefore be exempt from phantom jam tolls. In a perfect world of autonomous cars, there should be no phantom jams and thus no longer any phantom jam externality. Therefore, the aggregated value of the phantom jam externality calculated in this paper can be used as approximation of the value autonomous cars generate by avoiding phantom jams.

The extent of congestion and hypercongestion costs are highly specific, so that future research should include an analysis of more highway sections with different characteristics regarding the number of lanes or the speed limit, so as to determine which aspects affect external costs. These calculations can also be extended to the entire highway 42 because, for instance, traffic detectors are located every 2.5 kilometers on this highway.

## 6 Conclusion

Especially in metropolitan areas, highways are congested during the rush hour. Travel times increase significantly due to congestion, and the resulting additional time and environmental costs place a large burden on economies. There are several possible reasons for congestion at a specific site, but one that is relatively independent of a specific location or road design, is the driving behavior. Driving behavior is, however, the main reason for phantom traffic jams.

Following [2], we also assume that there are random traffic jam formations that are not caused by bottlenecks. Departing from traffic experiments with stochastic traffic flow breakdowns, we set up a model for calculating

their external costs. We show that considering capacity as deterministic ignores parts of the externality, which we refer to as stochastic hypercongestion adjustment.

Directly using the speed-flow data, we calculate external congestion and hypercongestion costs for a German highway section. By incorporating the probabilities in the speed-flow model, we obtain a cost function that increases monotonously with flow and is not backward-bending, as in deterministic speed-flow models. For this reason, a unique cost value can be assigned to each level of traffic flow.

Our results indicate that the stochastic hypercongestion adjustment is not negligible, especially when considering the capacity drop due to traffic flow breakdowns. We show that the costs caused by stochastic traffic flow breakdowns can increase the deterministic congestion costs by up to 50%.

In order to calculate not only externalities, but also Pigouvian congestion charges, our approach has to be combined with a demand model. Because, in our application, the cost function is increasing, a unique equilibrium should exist. In this congestion (and hypercongestion) charge equilibrium, congestion externalities will be reduced, and our maximum value of the externality (of about 0.38 Euro per km) could be considered as an upper bound of the equilibrium congestion charge. If a congestion charge were imposed, drivers would adjust their departure time, route choice or travel mode, such that traffic flow over the course of the day would change and the marginal external cost (observed at a fixed time of the day) would change too. If users change their travel behaviour to avoid the peak-charges, and congestion charges are indeed all about such changes, the peak-period externality and corresponding congestion charge would decrease. The peak period might grow in terms of duration, but should decline in terms of intensity. Therefore, the equilibrium charge may be lower at the maximum, but higher at the previous off-peak times.

In our model, we also assume that all drivers are equal. Trucks, however, are longer, slower, and heavier, and therefore warrant special treatment and impose higher external congestion costs [63]. Based on [64], who finds that many of the critical parameters of the flow-density relationship depend on vehicle length, future research should separate the external effects of trucks and cars on travel times, so as to determine vehicle-type-dependent external costs that could, in a next step, be used to calculate congestion and hypercongestion charges.

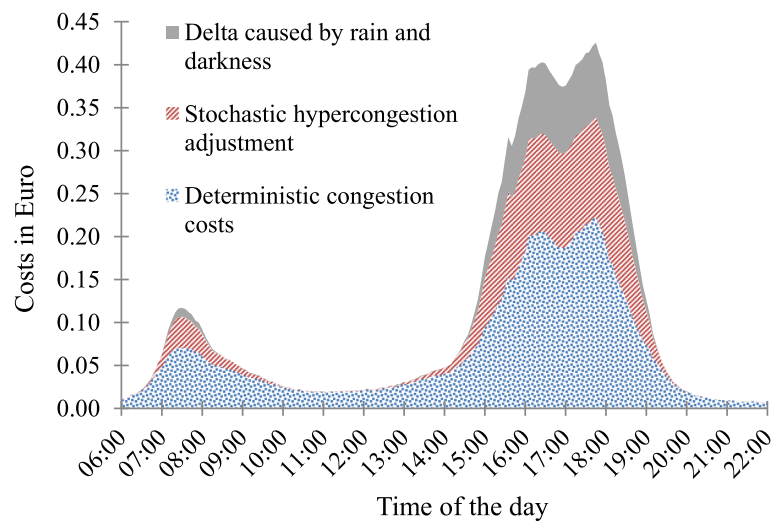
## Appendix Calibrated parameters

**Table 2** Parameters and values used for application

	<b>A42 Eastbound</b>	<b>A42 Westbound</b>
van Aerde Model		
$c_1$	0.007521	0.004880
$c_2$	0.475520	0.092570
$c_3$	0.000001	0.000163
$v_0$	114.1	110.0
Weibull-distribution 60-min intervals, baseline case		
$\alpha$	13.82	16.55
$\beta$	4377	4388
Weibull-distribution 60-min intervals, rain and darkness		
$\alpha$	16.07	18.49
$\beta$	4162	4331
Travel time cost parameters in Euro <sup>a</sup>		
Effects involving the congested branch	13.40	
Effects involving the hypercongested branch	15.98	

<sup>a</sup> Own calculations based on [65, 66]**Additional costs caused by rain and darkness**





**Fig. 8** A42-eastbound: Additional costs depending on outside conditions

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### Authors' contributions

All authors declare that they have participated sufficiently in the work to take public responsibility for appropriate portions of the content. All Authors give final approval of the version to be submitted and any revised version.

Individual Contributions are: 1. Paper conception and design: Kathrin Goldmann and Gernot Sieg 2. Development of theoretical model: Gernot Sieg 3. Analysis and interpretation of model: Kathrin Goldmann and Gernot Sieg 4. Acquisition of data: Kathrin Goldmann 5. Analysis and interpretation of data: Kathrin Goldmann 6. Drafting of manuscript: Kathrin Goldmann and Gernot Sieg 7. Critical revision: Kathrin Goldmann and Gernot Sieg  
The overall shares of contributions are: Kathrin Goldmann 50% Gernot Sieg 50%

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